STATE OF VERMONT PUBLIC SERVICE BOARD

DOCKET NUMBER 7970

PETITION OF VERMONT GAS SYSTEMS, INC.,
REQUESTING A CERTIFICATE OF PUBLIC GOOD,
PURSUANT TO 30 V.S.A. SECTION 248,
AUTHORIZING THE CONSTRUCTION OF THE "ADDISON
NATURAL GAS PROJECT" CONSISTING OF
APPROXIMATELY 43 MILES OF NEW NATURAL GAS
TRANSMISSION PIPELINE IN CHITTENDEN AND
ADDISON COUNTIES, APPROXIMATELY 5 MILES OF
NEW DISTRIBUTION MAINLINES IN ADDISON
COUNTY, TOGETHER WITH THREE NEW GATE
STATIONS IN WILLISTON, NEW HAVEN, AND
MIDDLEBURY, VERMONT.

September 20, 2013 9:30 a.m.

100 State Street Montpelier, Vermont

Technical Hearing held before the Vermont Public Service Board, at the Montpelier Room, Capital Plaza Hotel, 100 State Street, Montpelier, Vermont, on September 20, 2013, beginning at 9:30 a.m.

PRESENT

Board Members: James Volz, Chairman

David C. Coen John D. Burke

Staff: George E. Young, Policy Director

June E. Tierney, General Counsel Donald M. Kreis, Staff Attorney Jay E. Dudley, Utilities Analyst

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- 1 CHAIRMAN VOLZ: Good morning. We're
- 2 here this morning in Docket Number 7970 before
- 3 the Vermont Public Service Board which is the
- 4 petition of Vermont Gas to expand their
- 5 pipeline system south into Addison County. I
- 6 would like to start by taking notices of
- 7 appearance.
- 8 MS. PORTER: Louise Porter and Tim
- 9 Duggan for the Department of Public Service,
- 10 and with us today is George Nagle, a Finance
- 11 and Economics Utilities Analyst.
- MS. LEVINE: Sandra Levine, Conservation
- 13 Law Foundation.
- 14 MS. DILLON: Judith Dillon on behalf of
- 15 the Vermont Agency of Natural Resources.
- 16 MR. SAUDEK: Richard Saudek for the
- 17 Vermont Fuel Dealers Association.
- 18 MS. ZAMOS: Diane Zamos on behalf of the
- 19 Vermont Agency of Agriculture, Food and
- 20 Markets.
- 21 MR. DIAMOND: Joshua Diamond on behalf
- 22 of the Town of Monkton.
- 23 MR. SCIARROTTA: Mark Sciarrotta for
- 24 VELCO, and with me today is Peter Lind, Senior
- 25 Project Manager.
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- 1 MR. PALMER: Nathan and Jane Palmer.
- 2 MS. FLORES: Julia Flores with Burak,
- 3 Anderson & Melloni for Chittenden Solid Waste
- 4 District.
- 5 MS. HAYDEN: Kimberly Hayden, Downs
- 6 Rachlin Martin. With me is Eileen Simollardes
- 7 and Mark Teixeira of Vermont Gas Systems,
- 8 Charlie Pughe of Vermont Gas Systems, Mike
- 9 Flock of CHA, John Heintz of CHA on behalf of
- 10 Vermont Gas Systems, Joel Bluestein of ICF
- 11 International who will be a witness today, and
- 12 also from Downs Rachlin Alison Stone, Karen
- 13 Shufelt, and Danielle Changala is in the back
- 14 observing.
- 15 THE CHAIRMAN: Great. Thank you. So my
- 16 understanding is we're going to start with Mr.
- 17 Heintz with the questions the Board had for
- 18 him.
- 19 MS. HAYDEN: Yes.
- 20 CHAIRMAN VOLZ: Great.
- BOARD MEMBER COEN: Mr. Heintz, I remind
- 22 you, you are still under oath.
- MR. HEINTZ: Yes, sir.
- MR. YOUNG: Good morning, Mr. Heintz.
- 25 Welcome back.
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- 1 MR. HEINTZ: Good morning.
- 2 MR. YOUNG: Let me start with the easy
- 3 one. The question came up yesterday about the
- 4 construction plans for Vermont Gas Systems in
- 5 areas of prime agricultural lands.
- 6 MR. HEINTZ: Yes.
- 7 MR. YOUNG: And you're aware of the
- 8 general nature of the inquiry. The basic
- 9 question was what -- how wide is the area in
- 10 which you're clearing topsoil in prime ag
- 11 lands?
- MR. HEINTZ: We clear and segregate
- 13 topsoil in the entire corridor that will be
- 14 disturbed whether it be 50 foot or 75 foot,
- 15 but it's the entire work corridor.
- MR. YOUNG: And so you would -- so --
- 17 and that's only in prime ag lands. In other
- 18 lands you're just doing the trenching,
- 19 correct?
- MR. HEINTZ: That's correct.
- 21 MR. YOUNG: And so you're removing the
- 22 entire 75 foot down to any particular depth?
- 23 A foot? Two feet?
- MR. HEINTZ: It depends on the depth of
- 25 the topsoil.

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1 MR. YOUNG: And you're stockpiling that
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- 2 within the right-of-way?
- 3 MR. HEINTZ: Correct.
- 4 MR. YOUNG: Is that typically covered
- 5 within the right-of-way where you're
- 6 stockpiling it or not?
- 7 MR. HEINTZ: It is not covered.
- 8 MR. YOUNG: Just for curiosity since it
- 9 was raised by some of the witnesses if that
- 10 gets wet is it difficult to reapply that and
- 11 redistribute it evenly when you're trying to
- do the restoration after you have done the
- 13 construction?
- MR. HEINTZ: It hasn't presented a
- 15 problem in my experience in the past.
- MR. YOUNG: Move on to the next topic
- 17 which is I'm going to ask you to pull out
- 18 exhibit Petitioner Surrebuttal EMS 1 please,
- 19 and I think this will be useful because this
- 20 will be the primary discussion topic.
- 21 MR. HEINTZ: Okay.
- 22 MR. YOUNG: I think we have heard a lot
- 23 of testimony and I know you testified about
- 24 the route earlier in this area, but after
- 25 hearing from other witnesses I think the Board Capitol Court Reporters, Inc. (800/802) 863-6067

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1 had a number of other questions about what
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- 2 exactly you examined as a possible route
- 3 through this area if you stayed within the
- 4 corridor and what other options there may be,
- 5 and, I'm sorry, when I say corridor I meant
- 6 the existing right-of-way that VELCO has.
- 7 So let me start with at one time you did
- 8 have a proposal for routing the line that
- 9 would have stayed within the VELCO corridor;
- 10 is that correct?
- 11 MR. HEINTZ: That's correct.
- 12 MR. YOUNG: And if you can -- I know you
- 13 have done this before, but if you can explain
- 14 exactly where that would have gone again, that
- would be helpful before we get into the next
- 16 set.
- 17 MR. HEINTZ: Sure. In the 12/20
- 18 proposal we were originally running in this
- 19 section along the 10 foot outside of the VELCO
- 20 right-of-way.
- 21 CHAIRMAN VOLZ: From north to south?
- MR. HEINTZ: From north to south.
- MR. YOUNG: And just when you're saying
- 24 this section, since transcripts don't
- translate well, you're referring to the Capitol Court Reporters, Inc. (800/802) 863-6067

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1 north-south oriented part of the line that
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- 2 essentially runs from -- I'm looking here on
- 3 the VELCO system -- pole 180 through 186?
- 4 MR. HEINTZ: That's correct. So from
- 5 pole -- about between centerline between pole
- 6 180 and 181 we're running 10 foot outside of
- 7 the VELCO corridor. Then we are going to
- 8 directionally drill across this ravine and
- 9 across an archaeological site, come out on the
- 10 other side, of the east side we'll call it, of
- 11 the VELCO corridor. At that point the
- 12 original proposal was to run a hundred feet
- 13 off of the VELCO structures off their towers.
- 14 CHAIRMAN VOLZ: The existing towers?
- MR. HEINTZ: The existing towers which
- 16 puts us about in the middle of this here, of
- 17 this width on the east side of the towers. So
- 18 we're running roughly down the center.
- 19 CHAIRMAN VOLZ: Of the VELCO
- 20 right-of-way?
- 21 MR. HEINTZ: Of the VELCO right-of-way.
- MR. YOUNG: And the segment you're
- 23 talking about is the part that runs northerly,
- 24 northeast to southwest from VELCO pole 186
- down to approximately between 190 and 191?
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- 1 MR. HEINTZ: That is correct. The idea
- 2 was then to continue through -- continue along
- 3 the VELCO corridor and continue along the west
- 4 side as we passed structure number 189 and I
- 5 believe there's a structure here. I don't see
- 6 a label on it, but it's called out on the
- 7 figure as the location or where the VELCO guy
- 8 wires are. At that point we would cross over
- 9 to the west side of the VELCO corridor and
- 10 continue south.
- 11 CHAIRMAN VOLZ: Again 10 feet inside the
- 12 VELCO right-of-way?
- MR. HEINTZ: In the original proposal --
- 14 I may have to check my papers. I think in the
- original proposal we were 10 feet outside.
- 16 CHAIRMAN VOLZ: 10 feet outside?
- 17 MR. HEINTZ: Yes. I just want to
- 18 confirm that. Yes. It is outside.
- 19 CHAIRMAN VOLZ: Thank you.
- 20 MR. YOUNG: And when you say original
- 21 proposal are you referring to the original
- 22 December proposal, correct?
- 23 MR. HEINTZ: Yes. The 12/20 proposal.
- MR. YOUNG: And now you just stated on
- 25 that first segment the north-south oriented Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 segment starting around post 180 -- between
- 2 180 and 181 you said you were 10 feet outside
- 3 of the VELCO right-of-way in that segment
- 4 also; is that correct?
- 5 MR. HEINTZ: That is correct.
- 6 MR. YOUNG: And you wouldn't actually do
- 7 any boring in there until you got near the
- 8 deep ravine; is that correct?
- 9 MR. HEINTZ: That is correct.
- 10 MR. YOUNG: And that area on the map
- 11 seems to be indicated as being archeologically
- 12 sensitive, but you still didn't have to bore.
- 13 You could manage the archaeological
- 14 sensitivity within that area?
- 15 MR. HEINTZ: Well we needed further
- investigation to determine exactly if we were
- 17 going to do a Class III investigation with
- 18 archeology or we were going to drill it. When
- 19 we made the original determination this was
- 20 going to be open cut through here. There was
- 21 a major archaeological site, although this all
- 22 has sensitivity, it's not shown on this map
- 23 which has significance, and the site that was
- 24 significant is down near the ravine.
- 25 So what was going to happen is we were Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 going to directionally drill the significant
- 2 archaeological site along with the ravine.
- 3 MR. YOUNG: And I believe from the
- 4 earlier testimony, and please correct me if
- 5 I'm wrong, that either you or one of the other
- 6 VGS witnesses had indicated that because of
- 7 the directional drilling had you followed the
- 8 December proposed route it was a couple
- 9 million dollars more than the reroute that is
- 10 the February proposal; is that correct?
- 11 MR. HEINTZ: The proposal that I'm
- 12 discussing at the moment would not require
- 13 drilling for this intermittent and meandering
- 14 stream.
- MR. YOUNG: And you're referring to the
- 16 stream that runs approximately from pole 181
- 17 through 184?
- 18 MR. HEINTZ: That is correct. So the
- 19 cost, if we stayed on the outside of the VELCO
- 20 corridor through this section and just drilled
- 21 this section, the cost would be roughly half
- 22 of the amount that was cited earlier.
- 23 MR. YOUNG: But it would still be higher
- 24 than where you have now proposed in February?
- MR. HEINTZ: That is correct.

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- 1 MR. YOUNG: Okay.
- 2 BOARD MEMBER COEN: A couple
- 3 clarifications. I want to make sure I
- 4 understand. So in the first section you're 10
- 5 feet inside the VELCO corridor or outside?
- 6 MR. HEINTZ: In the first section as
- 7 proposed we're 10 foot outside.
- 8 BOARD MEMBER COEN: Why outside rather
- 9 than inside? Why not be in the corridor?
- 10 MR. HEINTZ: Sure. Our original
- 11 discussions with VELCO at that time at the
- 12 beginning of the project they indicated that
- 13 they were very comfortable with us paralleling
- 14 the right-of-way, but they requested that we
- 15 stay outside of it. It was only later in the
- 16 evolution of the relationship that we were
- 17 allowed to then place the pipe inside the
- 18 corridor, and it's only in the most recent
- 19 discussions within the past couple of weeks
- 20 that there's been discussion of allowing us to
- 21 be in sections on the east side.
- During our discussions with VELCO to
- 23 date there has always been a reluctance, a
- 24 very strong, strong preference for us to not
- 25 be anywhere on the east side of their Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 corridor, and in fact we've only got a couple
- 2 of spots, very short distances, where we had a
- 3 lot of conflicts that we're allowed to be on
- 4 the east side as the proposal now stands.
- 5 BOARD MEMBER COEN: Okay, and then when
- 6 you come out of the ravine after the drilling
- 7 you're in the middle of the right-of-way?
- 8 MR. HEINTZ: The original --
- 9 BOARD MEMBER COEN: That was the
- 10 proposal?
- 11 MR. HEINTZ: It was the middle. It was
- 12 the center point roughly between the structure
- and the edge of the right-of-way on the east
- 14 side.
- 15 CHAIRMAN VOLZ: East edge of the
- 16 right-of-way?
- 17 MR. HEINTZ: Yes, and in our discussions
- 18 at that time actually on 12/21 we had a
- 19 meeting with VELCO and they expressed a lot of
- 20 concern for us being in that location.
- 21 MR. YOUNG: I want to follow up on a few
- 22 things, but let me ask one question. Vermont
- 23 Gas, at least as you're explaining it, seemed
- 24 to start with the premise that you had to
- 25 accept VELCO's preferences. Is there any Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 particular reason -- I mean you have an
- 2 established utility corridor. You have an
- 3 established line. Is there any particular
- 4 reason that when approaching this you said --
- 5 you didn't say co-locating makes sense, we're
- 6 going to propose it and VELCO can deal with it
- 7 and we'll talk to the Board about it?
- 8 MR. HEINTZ: Well I think that our first
- 9 preference was to try to work with VELCO. I
- 10 mean it is -- it's a corridor that they had
- 11 expressed to us they had plans to utilize in
- 12 the future, and we wanted -- our first
- 13 position was to cooperate with them. They had
- 14 been a team member, if you will, from the very
- 15 start. VELCO is represented at our weekly
- 16 meetings. They are aware of everything that
- 17 we're doing every week on the project. We've
- 18 shared our drawings. We share our line lists.
- 19 We share all the information that we have with
- 20 VELCO on this project.
- 21 MR. YOUNG: But it wasn't until a lot of
- 22 the February reroutes that you started placing
- 23 10 feet within the VELCO right-of-way. It
- 24 took that long into the project before you
- could get them to agree to accept some degree Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 of co-location?
- 2 MR. HEINTZ: I think that's accurate.
- 3 MR. YOUNG: Now getting back to siting
- 4 options did you look at the idea of siting 10
- 5 feet from the east side as opposed to 10 feet
- from the west side of the right-of-way?
- 7 MR. HEINTZ: As we -- as I stated
- 8 previously in my testimony what we try to do
- 9 when we site is we balance all of the factors
- 10 that we have before us, and when we spoke with
- 11 VELCO and also received feedback from other
- 12 constituents of the project, mainly the Town
- 13 of Monkton, with regard to the location of the
- 14 line we took into consideration the fact that
- if we move the line within VELCO, even if we
- 16 moved it 10 feet off of their right-of-way
- 17 corridor, the right-of-way line, that puts us
- 18 in close proximity to two landowners.
- 19 With our alternative as currently
- 20 proposed we are 160 feet if we directionally
- 21 drill it from Mr. Palmer's. So -- and that
- 22 was part of the consideration.
- 23 BOARD MEMBER BURKE: Well, Mr. Heintz,
- 24 you didn't -- originally you weren't 160 feet
- from Mr. Palmer's.
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- 1 MR. HEINTZ: 125.
- 2 BOARD MEMBER BURKE: Thank you.
- 3 MR. HEINTZ: The distance if we're 10
- 4 foot inside the VELCO corridor, we are
- 5 approximately 45 feet from this dwelling and
- 6 approximately 25 feet from that dwelling.
- 7 MR. YOUNG: So that was -- because of
- 8 that proximity you did not consider seriously
- 9 on the -- and we're talking about here the
- 10 northeast -- the segment runs northeast to
- 11 southwest, you did not seriously consider
- 12 placing it on the southeastern edge of that
- 13 approximately 10 feet off; is that correct?
- 14 MR. HEINTZ: Yes, and I should be clear
- 15 that it was the team's understanding, Vermont
- 16 Gas's understanding, that even that location
- on the east side of VELCO would not be
- 18 acceptable to VELCO.
- 19 BOARD MEMBER COEN: If you -- if it was
- 20 sited where you had originally proposed down
- 21 the middle of the VELCO corridor, how many
- 22 feet would it have been off those residences?
- MR. HEINTZ: It would be approximately
- 24 135 feet from this most northern dwelling and
- 25 115 feet from the McGuinness property.
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1 CHAIRMAN VOLZ: I would like to ask you
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- 2 to respond to a particular question that's
- 3 sort of what Mr. Young is getting at with you.
- 4 I would like to frame it slightly differently.
- 5 So you made a proposal in December that
- 6 included going down the middle of the VELCO
- 7 right-of-way on that northeast-to-southeast
- 8 section there. What were all the reasons that
- 9 went into deciding to change that to the route
- 10 you're now proposing?
- 11 MR. HEINTZ: The reasons that went into
- 12 it for the modification were the reluctance of
- 13 VELCO to be in that location which they made
- 14 very clear on 12/21.
- 15 MR. YOUNG: And what were their reasons?
- MR. HEINTZ: Their reasons were future
- 17 buildout of their facilities.
- 18 CHAIRMAN VOLZ: That you might be in
- 19 their way?
- 20 MR. HEINTZ: Correct.
- MR. YOUNG: Just -- I'm sorry. I don't
- 22 want to interrupt you, but just to follow up
- 23 were they saying if you were in the middle
- 24 there was not space to put a second line in or
- 25 it would just be more difficult? I mean given Capitol Court Reporters, Inc. (800/802) 863-6067

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1 -- especially given the proximity of the
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- 2 houses just outside that right-of-way?
- MR. HEINTZ: I never got the exact
- 4 reasoning except that it was not their
- 5 preference and that they had plans for
- 6 expansion through there. They do have a
- 7 requirement that we've been following
- 8 throughout the project is that we have to
- 9 maintain a minimum of 50 feet from their
- 10 structures. So with that proposed alignment
- 11 it's possible, I don't know, I haven't seen
- 12 the plans, that that would have been in
- 13 conflict.
- 14 BOARD MEMBER COEN: Well the structures
- 15 would have to be apart anyway by a certain
- 16 number of feet.
- 17 MR. HEINTZ: Yes.
- 18 CHAIRMAN VOLZ: But when you say it
- 19 would be a conflict you're saying you proposed
- 20 putting the line down the middle a hundred
- 21 feet from the existing structures, but the
- 22 conflict might arise if they wanted to put in
- 23 new structures on the other side on the
- 24 southeast side of your pipe in what remained
- of their right-of-way at that point, then your Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 pipe might be within 50 feet of the new
- 2 structure. Is that the point?
- MR. HEINTZ: That's my understanding.
- 4 CHAIRMAN VOLZ: Okay. Thanks.
- 5 MR. HEINTZ: So we looked at -- as part
- 6 of our evaluation we look at impacts to
- 7 landowners. We look at impacts to natural
- 8 resources through this corridor. We had a
- 9 significant archaeological site. We had a
- 10 deep -- have a ravine and a stream. We also
- 11 look at cost.
- 12 This route, this 12/20 route, especially
- 13 given the feedback that we received from VELCO
- 14 represented additional cost to the proposed
- 15 alternative.
- 16 MR. YOUNG: One other curiosity
- 17 question. Your December proposal was, as you
- 18 described, a hundred feet off the VELCO line
- 19 in that angle, that south --
- 20 northeast-to-southwest oriented portion of the
- 21 corridor. You selected that even after
- 22 talking to VELCO, having considerations,
- 23 taking into account their concerns.
- I realize you just said you had a
- 25 meeting December 21st because after they saw Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 where you actually placed it they had more
- 2 concerns, but you had taken those -- all these
- 3 into account and you still proposed to site it
- 4 there in December. Why?
- 5 MR. HEINTZ: Yes. Because the route had
- 6 been shared with VELCO right up until the
- 7 submittal date. They were aware of our
- 8 routing because they had, like I said, a
- 9 representative at our weekly meetings. We
- 10 thought that in this limited section, the
- 11 short location where it would be co-locating
- 12 within the center on the east side that it was
- okay. On 12/21 we found out differently.
- 14 CHAIRMAN VOLZ: But you had shared that
- 15 location with them prior to your filing?
- 16 MR. HEINTZ: Yes.
- 17 CHAIRMAN VOLZ: Okay. Thank you.
- BOARD MEMBER COEN: Mr. Heintz, you have
- 19 some history of siting gas pipelines across
- 20 the country?
- MR. HEINTZ: Yes, I do.
- 22 BOARD MEMBER COEN: Do you have a
- 23 history of siting them in transmission
- 24 corridors?
- MR. HEINTZ: Yes, I do.
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1 BOARD MEMBER COEN: Have you ever sited
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- 2 one in a corridor that has two transmission
- 3 lines like a 115 or 345 side by side? Have
- 4 you ever sited it down the middle?
- 5 MR. HEINTZ: I have not. I have sited
- 6 lines in existing electric transmission line
- 7 corridors, but never down the middle between
- 8 two structures.
- 9 BOARD MEMBER COEN: Okay. Have you
- 10 attempted to do that?
- 11 MR. HEINTZ: No. I haven't had the need
- 12 to try to do that.
- BOARD MEMBER COEN: So you have never
- 14 heard an argument one way or the other as to
- 15 why that was a good or bad idea?
- MR. HEINTZ: I'm trying to just jog my
- 17 memory if I know of any locations where that
- 18 exists and I don't have that off the top of my
- 19 head. I don't have a recollection of any
- 20 pipeline that I'm aware of that runs between
- 21 two structures. However, with that said, it's
- 22 -- in my opinion it's not an obstacle that we
- 23 couldn't overcome with mitigation for stray
- 24 currents and things like that. So I think
- 25 that it would be possible to run a pipeline Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 between two structures.
- 2 BOARD MEMBER COEN: Here's a
- 3 hypothetical. If this Board decided to grant
- 4 the pipeline but one of the conditions was
- 5 that any crossing of Mr. Palmer's line would
- 6 have to be 300 feet from his house, how would
- 7 you handle that?
- 8 MR. HEINTZ: If we needed to maintain
- 9 the 300 foot distance from the Palmers, with
- 10 all things being considered, including the
- 11 uncertainty around getting a variance on the
- 12 conservation easement that's located on Mr.
- 13 Palmer's property, then I would probably
- 14 advocate for going back to the VELCO corridor
- and proposing an alternative over there.
- BOARD MEMBER COEN: Thank you very much.
- 17 CHAIRMAN VOLZ: Yeah, but I just thought
- 18 I heard you say if you go down the middle of
- 19 your corridor, your distances from homes is
- 20 not 300 feet, it's a hundred something feet.
- 21 MR. HEINTZ: Yes, but I think he said
- 22 Mr. Palmer.
- 23 BOARD MEMBER COEN: But those homes
- 24 along the corridor are built right up to the
- corridor line, is that correct, after it was Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 there?
- 2 MR. HEINTZ: That is -- yes. That's
- 3 what I've been told.
- 4 BOARD MEMBER COEN: Thank you.
- 5 MR. YOUNG: And just following up when
- 6 you said you were going to -- would propose an
- 7 alternative, would that be something other
- 8 than what you originally had in the December
- 9 proposal? I mean might that be rather than a
- 10 hundred feet off the line something more like
- 11 75 or 50 feet off the existing line?
- 12 MR. HEINTZ: It could be. Yes.
- BOARD MEMBER BURKE: Mr. Heintz, since
- 14 you have experience here do you understand the
- 15 concept of coming to the nuisance? Do you
- 16 understand that concept in general?
- 17 MR. HEINTZ: Not entirely.
- 18 BOARD MEMBER BURKE: Well then let me
- 19 ask it this way. Does it matter to you as you
- 20 look at locations whether or not the
- 21 structures are there and now being encumbered
- 22 by the location or whether as an existing
- 23 right-of-way that people came to that
- 24 right-of-way to begin with knowing it was
- 25 there. Does that matter to you at all as you Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 evaluate?
- 2 MR. HEINTZ: Yes, it does factor in.
- 3 Yes which is, if I could add, it is one of the
- 4 reasons that we look at existing corridors,
- 5 whether they be transportation or utility
- 6 corridors, to site gas lines.
- 7 BOARD MEMBER BURKE: Now here Mr.
- 8 Palmer's -- I'm going to use him because of
- 9 course that's what we talk about most of the
- 10 time we talk about this location. Clearly
- 11 you're bringing the pipeline to the Palmer
- 12 property under the existing proposal. In the
- 13 right-of-way you would be close to two other
- 14 houses if you stay in the existing corridor
- 15 for the VELCO right-of-way. Do you know
- 16 whether those structures and the owners of
- 17 them predate the right-of-way or did they in
- 18 fact come knowing that the right-of-way for
- 19 VELCO existed there? Do you know that? Did
- 20 you do that kind of due diligence?
- 21 MR. HEINTZ: Yes.
- BOARD MEMBER BURKE: And what did you
- 23 find out?
- 24 MR. HEINTZ: Our research tells us that
- 25 they were there after the corridor had been Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 established. They came to that location after
- 2 VELCO had already established a corridor.
- BOARD MEMBER BURKE: Thank you.
- 4 CHAIRMAN VOLZ: Any followup to our
- 5 questioning? Mr. Sciarrotta. Mr. Diamond,
- 6 why don't you go ahead because probably VELCO
- 7 would probably like to address -- respond to
- 8 -- have an opportunity to respond to all of
- 9 the cross before.
- 10 MR. DIAMOND: Certainly, Mr. Chairman.
- I have some prepared questions.
- 12 CHAIRMAN VOLZ: Okay.
- 13 MR. DIAMOND: And an exhibit to
- 14 reference.
- 15 CROSS EXAMINATION
- 16 BY MR. DIAMOND:
- 17 Q. Mr. Heintz, good morning.
- 18 A. Good morning.
- 19 Q. I would like to start with the last concept I
- 20 think that was addressed to you, the set of questions
- 21 coming to dealing with the nuisance. Have you had a
- 22 chance to look at the easements, the VELCO easements,
- 23 along this particular right-of-way that we're talking
- 24 about?
- A. I have. I've reviewed those easements. Yes. Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 Q. And you're somewhat familiar with them?
- 2 A. Somewhat, but I'm not an expert.
- 3 Q. Understood. And do those easements, as far as
- 4 you know, allow already for the placement of a high
- 5 capacity transmission pipeline for natural gas?
- A. It's my understanding that those easements are
- 7 exclusively for the construction of electric transmission
- 8 equipment and conductors and they do not cover third
- 9 parties like Vermont Gas or pipelines.
- 10 Q. So would it be fair to say that even if these
- 11 homeowners bought knowing that there was a huge -- or
- 12 there was some electric lines going near their property,
- they certainly didn't contemplate a high capacity
- 14 transmission pipeline for natural gas?
- 15 A. I can't speak to what they might have
- 16 contemplated, but I do understand that the easements are
- 17 for VELCO's use and not for third parties.
- 18 Q. And there's nothing in those easements that
- 19 would have put those homeowners on notice of the
- 20 possibility of a high pressure transmission natural gas
- 21 pipeline?
- 22 A. That's correct.
- 23 O. And as a result these homeowners would not be
- 24 on notice that their property -- because what VELCO has is
- 25 an easement, they still own this property, correct?

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- 1 A. To the best of my knowledge that is correct.
- 2 Q. So these abutting homeowners wouldn't -- this
- 3 would be a new burden upon their properties?
- 4 A. That is correct.
- 5 Q. Or an overburden, if you will. You were here
- for Mr. Pilcher's testimony on Tuesday, Mr. Heintz?
- 7 A. Yes, I was.
- 8 Q. And Mr. Pilcher, on behalf of the Town of
- 9 Monkton, raised a concern about a rerouting that would
- 10 impact landowners who have not had an opportunity to
- 11 participate in this process. Do you recall that?
- 12 A. Yes, I do.
- 13 Q. And at some point were you involved in the
- 14 negotiations with the Town of Monkton and trying to take
- 15 into account their concerns as a municipality of what they
- 16 would like to see with this project?
- 17 A. Yes, I was.
- 18 Q. And, in fact, that's -- accounting for the
- 19 town's concerns is one of the criteria under 248(b), isn't
- 20 it?
- 21 A. Yes, it is.
- 22 Q. And the town's recommendation or preference
- 23 was to make sure to the best ability possible that this
- 24 pipeline be 300 feet set back from all residences and
- 25 wells?
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- 1 A. That is what the MOU states. Yes
- 2 Q. And was that one of the concerns other than
- 3 the others that we discussed earlier with the Board when
- 4 rerouting that pipeline from the VELCO right-of-way on
- 5 Rotax Road on to the Palmer property?
- 6 A. Yes. It was one of the considerations.
- 7 Q. Was it an important consideration?
- 8 A. Yes.
- 9 Q. And I would like to -- I know you were looking
- 10 at EMS-1, surrebuttal exhibit EMS-1. Do you have that
- 11 nearby to reference?
- 12 A. Yes.
- 13 Q. So I just want to put some names with the
- 14 properties. I know we've been kind of talking about
- 15 generic properties. Are you familiar with the particular
- 16 landowners on this VELCO right-of-way that's depicted?
- 17 A. I know the names. I'm not personally familiar
- 18 with them individually. No.
- 19 Q. So, for example, I guess the most northerly
- 20 property on the east side near pole 187, do you know who
- 21 that is? Is that the Baileys?
- 22 A. Is that the -- it's my understanding that --
- is this the property you're referring to?
- Q. I believe so.
- CHAIRMAN VOLZ: And that property is now Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 indicated with an arrow saying existing
- 2 drilling approximately 35 feet from existing
- 3 right-of-way. Is that the one?
- 4 MR. HEINTZ: Yes.
- 5 BY MR. DIAMOND:
- 6 Q. Do you know that to be the Bailey property?
- 7 A. That is my understanding.
- 8 Q. Then the next property on the eastern side is
- 9 the McGuinness property?
- 10 A. That's correct.
- 11 CHAIRMAN VOLZ: And that's the one
- marked approximately 15 feet from existing
- 13 VELCO right-of-way; is that correct?
- MR. HEINTZ: Yes.
- 15 BY MR. DIAMOND:
- 16 Q. Just so we have clear identities on the
- 17 record, on the western side north by pole 187 which says
- 18 approximately 75 feet from the existing VELCO
- 19 right-of-way, is that the Mayo's?
- 20 A. That is my understanding, yes.
- 21 Q. And then the property south from that also on
- the western side which reads approximately 100 feet from
- 23 existing VELCO right-of-way, is that the Latreille
- 24 residence?
- 25 A. Yes. Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 Q. And we're not just dealing with residence
- 2 here. We also are dealing with a spring from Ms.
- 3 McGuinness, aren't we?
- 4 A. That's correct. Ms. McGuinness has a well or
- 5 spring located within the VELCO easement.
- 6 Q. And so if the rerouting or the routing went
- 7 into the VELCO right-of-way as being discussed it would
- 8 not only go very close to her home, possibly 25 feet, but
- 9 it would also come very close to her spring which is on
- 10 the western side of the right-of-way; is that correct?
- 11 A. That is correct.
- 12 CHAIRMAN VOLZ: How close? Do you have
- any idea?
- 14 BOARD MEMBER COEN: Wait a minute. This
- is with the assumption of being 10 feet within
- the right-of-way not going down the
- 17 centerline; is that correct?
- 18 MR. DIAMOND: Well if I may ask a few
- 19 questions to clarify?
- 20 BY MR. DIAMOND:
- 21 Q. Let's run through all three scenarios. So if
- 22 we run down the eastern side at some point doesn't the --
- 23 that proposal create an east-west cross so you tie back up
- 24 with the line again down south or down eastward?
- 25 A. Yes. Capitol Court Reporters, Inc. (800/802) 863-6067

1 Q. And isn't that east-west line almost parallel

- 2 with Ms. McGuinness's house and spring?
- 3 A. Yes.
- 4 Q. And how far do you feel with that parallel
- 5 line coming down in an east-west manner to the McGuinness
- 6 property and the McGuinness well, how far off would that
- 7 be?
- 8 A. With the McGuinness property, and again
- 9 without having the design finished, as we came across --
- 10 now are you talking about if we are 10 foot inside or
- 11 would the original -- with the original proposal of 12/20?
- 12 CHAIRMAN VOLZ: The original proposal is
- what I thought we were talking about this
- morning where you would be a hundred feet off
- of the existing VELCO structures and going
- down the middle of their right-of-way in the
- 17 section that runs northeast to southwest.
- 18 A. Sure. So if we maintained that location as we
- 19 passed down into a point where we intersected the corridor
- 20 on the west side of the VELCO corridor --
- 21 O. Yes.
- 22 A. -- we would be approximately 115 feet from
- 23 Miss McGuinness's house and approximately the same
- 24 distance, maybe a little less, to her well.
- CHAIRMAN VOLZ: And, Mr. Diamond, if you Capitol Court Reporters, Inc. (800/802) 863-6067

- wanted to ask a different question that's
- fine, but I just wanted to clarify what I
- 3 understood to be what we wanted to know.
- 4 MR. DIAMOND: Thank you, Mr. Chairman.
- 5 BY MR. DIAMOND:
- 6 Q. And so taking the same logic, just to make
- 7 sure we have a clear record, assuming we're running down
- 8 through what was 150 feet east of the existing VELCO
- 9 lines, is that the original proposal?
- 10 A. It's actually a hundred feet.
- 11 O. A hundred feet.
- 12 A. Yes.
- 13 Q. Any sense of what the distance would be from
- 14 the Bailey property to the pipeline?
- 15 A. Approximately 135 feet.
- 16 Q. And looking at it from the other direction, if
- 17 we're still talking about that hundred feet east of the
- 18 existing VELCO lines, any sense of the distance vis-a-vis
- 19 the Mayo property?
- 20 A. The Mayo property is going to be approximately
- 21 250 feet.
- 22 Q. All right. And as you said earlier you were
- 23 here for Mr. Pilcher's testimony when he said there was a
- 24 Mayo well which was pretty much parallel with the
- 25 residence?

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- 1 A. Yes. I did hear that.
- 2 Q. Any reason to dispute that description?
- 3 A. No reason.
- 4 Q. And would therefore the pipeline under this
- 5 hypothetical placement be about 200 feet from their well?
- A. I think that's an accurate assessment.
- 7 Q. And how about with the Latreille property?
- 8 A. The Latreille property is going to be
- 9 approximately 275 feet.
- 10 Q. And if the -- so there's two more potential, I
- 11 guess, discussions going on. There's an east side
- 12 corridor and coming back down with an east-west again the
- 13 McGuinness property. So let's just run through that
- 14 hypothetical, if you will.
- 15 A. Sure.
- 16 Q. To comply with VELCO's wishes it's 10 feet off
- of the eastern side of the VELCO easement. How far would
- 18 that be from the Bailey property?
- 19 A. Approximately 45 feet.
- 20 Q. From the McGuinness property?
- 21 A. Approximately 25 feet.
- 22 Q. And from her well or spring I should say?
- 23 A. Approximately 200 feet.
- Q. I'm having trouble orienting how it can be so
- close to her home but so far away from her well when I Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 visually see kind of a straight line. May I come up close
- 2 to the witness, Mr. Chairman?
- 3 CHAIRMAN VOLZ: Yes.
- 4 MR. DIAMOND: Just so I can see.
- 5 A. So what I'm suggesting is that if we were to
- 6 come down along the hundred foot inside the VELCO corridor
- 7 or the ten foot, you would extend this line out and then
- 8 over.
- 9 Q. But at some point isn't with the 10 feet
- 10 proposal that you want to link up with this blue line at
- 11 some point?
- 12 A. Yes, but we could do it at an angle.
- 13 Q. I see. And then looking --
- 14 CHAIRMAN VOLZ: Hang on a second. We
- have a clarifying question.
- MR. DUDLEY: Mr. Heintz, if I'm reading
- 17 your scale correctly, the pink shaded area
- 18 which is on the eastern side of the area it
- appears to be 150 feet wide not 100 feet wide
- if I'm reading your scale correctly. The pink
- 21 shaded area.
- 22 MR. HEINTZ: This entire corridor?
- MR. DUDLEY: Yeah. I mean you can check
- me, but I've checked it a couple of times.
- 25 CHAIRMAN VOLZ: Including the cross Capitol Court Reporters, Inc. (800/802) 863-6067

Page 37 hatching or just the pink? 1 2 MR. DUDLEY: Just the pink. CHAIRMAN VOLZ: Yeah. Okay. Including the cross hatching should be 350. 4 5 MR. HEINTZ: I have it at over 300 feet 6 on this scale. 7 MR. DUDLEY: The entire right-of-way is over 300 feet. I'm talking about the pink 8 9 area just outside the archaeological sensitive area, between that and the outside border of 10 11 the right-of-way according to the scale here 12 it appears to be 150 feet. 13 MR. HEINTZ: Okay. Does that make a difference 14 MR. DUDLEY: 15 or no? 16 MR. HEINTZ: No. MR. DUDLEY: Does it make a difference 17 18 as far as calculating the distance of these 19 dwellings from one of the -- proposed siting 20 of the pipeline? 21 MR. HEINTZ: There may be some 22 confusion. It's my understanding that the 23 distance between say the structure 187 and the 24 edge of the corridor is approximately 200

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We're proposing in the 12/20 proposal

25

to run a hundred feet right down the middle, and so with those -- that's what I was using to calculate, and maybe I made an error in my calculation, but --

MR. DUDLEY: Again I'm going off your scale or maybe this isn't your scale. I don't know. It's Vanasse Hangen and Brustler.

In other words, if I'm looking at the Bailey property that says here it's 35 feet from the existing right-of-way, if you add in the pink shaded area, then you're up to 185 feet to the edge of the archaeological sensitive area. Am I reading that correctly?

MR. HEINTZ: Yes, you may be, but I'm not saying that we would be outside of that.

I'm saying that we would be a hundred feet -we are using as benchmark the distance between the structure without any account for the archeologically sensitive area. This is not to my knowledge. Although it's sensitive, it's been cleared by our archaeologist which gives us the ability to dig through it. So we would go in the archeologically sensitive area through there.

MR. YOUNG: Just so I understand it the Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 existing VELCO line is approximately 75 feet
- 2 from the west edge of their right-of-way
- 3 correct?
- 4 MR. HEINTZ: Yes.
- 5 MR. YOUNG: And so if you were a hundred
- feet off of that you would be approximately
- 7 dead center of the 350?
- 8 MR. HEINTZ: Correct.
- 9 CHAIRMAN VOLZ: All right. You would be
- 10 175 feet from the eastern edge. Thank you.
- 11 MR. DIAMOND: If I may continue, Mr.
- 12 Chairman?
- 13 CHAIRMAN VOLZ: Yes.
- 14 BY MR. DIAMOND:
- 15 Q. So I think we're now onto the hypothetical of
- 16 running the line down the western edge of the VELCO
- 17 corridor. So how far would that be from the Mayo property
- 18 -- Mayo residence I should say?
- 19 A. So when you say we're running down the western
- 20 edge are we inside or outside of the VELCO corridor?
- 21 Q. Good question. As I understand it the
- 22 discussion has been 10 feet outside -- let's run them
- 23 both. So if it was 10 feet outside to the west of the
- 24 corridor, how far would it be from the Mayo residence?
- A. If it's 10 foot outside the corridor, we're 65 Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 feet from the Mayo residence.
- O. And if it's 10 feet inside the corridor?
- A. Then we are 85 feet from the Mayo residence.
- 4 Q. And likewise with the Mayo -- well if we're 10
- 5 feet inside on the western side of the VELCO corridor?
- A. Approximately 65 feet, and if we're inside
- 7 approximately 85 feet.
- 8 Q. And with the Latreille property if the line
- 9 went within 10 feet outside the western boundary of the
- 10 VELCO corridor, how far?
- 11 A. Outside we would be 90 feet from the Latreille
- 12 property.
- 13 Q. Yes.
- 14 A. Inside would be 110 feet.
- 15 Q. And then, Mr. Heintz, you're one of the
- 16 project managers, is that correct -- the project manager?
- 17 A. That's correct.
- 18 Q. I would like to show you what's been marked I
- 19 believe as Monkton Cross 1. Do you have that nearby? I
- 20 can produce another copy.
- 21 A. I have it.
- 22 Q. Thank you. Please tell me when you have had a
- 23 moment to take a look at this document.
- 24 A. Okay.
- Q. And are you familiar with this document? Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 A. Yes.
- 2 Q. Is it fair to say that this was a document
- 3 that was filed with the Public Service Board?
- 4 A. Yes.
- 5 Q. On or about February 28, 2013?
- 6 A. Yes.
- 7 Q. And this document identifies the type of
- 8 notices that Vermont Gas provided to landowners in the
- 9 vicinity of this project?
- 10 A. That's correct.
- 11 Q. And this is just -- this isn't the entire
- 12 filing. This is just one of those notice letters and a
- 13 listing of those residents who received that particular
- 14 notice letter?
- 15 A. That's correct.
- 16 Q. And this is what's called notification -- the
- 17 second page is what's called Notification E?
- 18 A. Correct.
- 19 Q. And there are several paragraphs. Could you
- 20 read into the record, I guess it's the fourth paragraph,
- 21 that begins with the recent refinements?
- 22 A. The recent refinements altered the pipeline
- 23 route to such an extent that the pipeline is no longer
- 24 adjoining your property. Accordingly, the PSB does not
- view you as an adjoiner to this project. However, you are Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 welcome to continue to follow the project via our web site
- 2 at www.addisonnaturalgas.com.
- 3 Q. And on the next several pages there's a copy
- 4 of a spreadsheet about who received this letter?
- 5 A. Correct.
- 6 Q. And is it fair to say that Mr. Mayo of 842
- 7 Rotax Road received this letter?
- 8 A. Yes.
- 9 Q. Is it the same Mr. Mayo that we've been
- 10 talking about with regards to surrebuttal EMS-1?
- 11 A. Yes.
- 12 Q. And Ms. Stacy Bailey received this letter as
- 13 well?
- 14 A. Yes.
- 15 Q. And is this the same Stacy Bailey that we
- 16 referred to on Petitioner Surrebuttal EMS 1?
- 17 A. Yes.
- 18 O. And that Theodore McGuinness and Renee
- 19 McGuinness received this letter as well at 673 Rotax Road?
- 20 A. Yes.
- 21 Q. And that's the same McGuinness that we've been
- 22 talking about with regards to Petitioner Surrebuttal EMS
- 23 1?
- 24 A. Yes.
- Q. And is it a fair characterization that the Capitol Court Reporters, Inc. (800/802) 863-6067

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1 paragraph that you just read with that letter essentially
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- 2 is telling landowners you're not going to be a party to
- 3 this proceeding?
- 4 A. That's correct.
- 5 Q. And therefore their concerns about their
- 6 impacts of a pipeline on their water resources, their
- 7 wells, won't be heard, correct?
- 8 A. Correct.
- 9 Q. And that those property owners who have
- 10 concerns about whether a pipeline would cross close to
- 11 their children's play yards or playgrounds wouldn't be
- 12 heard; is that correct?
- 13 A. That's correct.
- 14 Q. And that this potential pipeline that would
- 15 cross close to their gardens or maybe even in their
- 16 gardens wouldn't be considered as well, correct?
- 17 A. Correct.
- 18 Q. They would not have the opportunity for due
- 19 process. I'll withdraw the question.
- 20 BOARD MEMBER BURKE: Just a second if I
- 21 could. Did you indicate to them that in fact
- they couldn't be parties or that in fact they
- 23 were no longer adjoining?
- MR. HEINTZ: That they were no longer
- adjoining.
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BOARD MEMBER BURKE: So you didn't tell
them they wouldn't have standing. That would
be our decision, wouldn't it?

MR. HEINTZ: That's correct.

BOARD MEMBER BURKE: Thank you.

CHAIRMAN VOLZ: I think, Mr. Diamond, part of the problem with your questioning you were characterizing as they wouldn't be heard and that's jumping a couple steps ahead.

Obviously the pipeline situation changed -- proposal changed. As I understand the letters, they notified these people that the location had changed and therefore they would not be abutters. They still might have had interest in this pipeline and could have intervened. We don't know. So I think your characterization and your questions are jumping a few steps ahead of where the evidence actually -- where the evidence would actually support.

So I just wanted that to be noted, and we're taking the witness's answers as being answers to the question about whether -- what kind of notice they got, and I think the letter speaks for itself and I assume that's Capitol Court Reporters, Inc. (800/802) 863-6067

Page 45 in evidence or is going to be put in evidence. 1 MR. DIAMOND: Yes. At this time I would 2 like to move Monkton's Cross 1 into evidence. 4 CHAIRMAN VOLZ: Any objection? 5 MS. HAYDEN: No objection. 6 CHAIRMAN VOLZ: Okay. Thank you. It's 7 admitted. (Exhibit Monkton Cross 1 was admitted 8 9 into the record.) 10 MR. DIAMOND: Thank you, Mr. Chairman, 11 and with your brief indulgence I may be done. 12 I just need to go through my notes briefly. 13 CHAIRMAN VOLZ: Sure. MR. DIAMOND: Nothing further, Mr. 14 15 Chairman. 16 BOARD MEMBER COEN: Mr. Heintz, just continuing on the hypothetical I proposed to 17 18 you earlier, and if we said you had to go 300 19 feet from the --20 MR. YOUNG: Palmer. 21 BOARD MEMBER COEN: -- from Mr. Palmer's 22 residence -- that's why I'm retiring -- and 23 your next option was going back into the VELCO corridor and those residents had not been 24 25 notified in regard to the route, what do you Capitol Court Reporters, Inc. (800/802) 863-6067

Page 46 think this Board would do or what do you think 1 would happen if you came in with that 2 proposal? MR. HEINTZ: I really couldn't --4 5 couldn't venture a guess. BOARD MEMBER COEN: Mr. Burke and I have 6 7 had a little experience on some contentious transmission lines on the electric side, and 8 9 you think we might have you notify those owners, give them an opportunity to speak, and 10 have further hearings? 11 MR. HEINTZ: I would think that that 12 13 would be a possibility. Yes. 14 BOARD MEMBER COEN: Thank you. 15 CHAIRMAN VOLZ: Mr. Sciarrotta, do you 16 have questions for this witness? 17 MR. SCIARROTTA: Just a few. 18 CHAIRMAN VOLZ: Sure. 19 CROSS EXAMINATION 20 BY MR. SCIARROTTA: 21 Two are just clarifications. You testified in the December 2012 alignment that the pipeline around 22 structure 180 was sited outside the VELCO right-of-way, 23

- 24 correct?
- 25 A. Yes.
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- 1 Q. But the project itself at that point was still
- 2 in the VELCO right-of-way? The project is broader than
- 3 the actual pipeline; is that correct? In other words,
- 4 some of the permanent easements would still have been in
- 5 the VELCO right-of-way?
- 6 A. That's correct.
- 7 Q. Are there specific gas pipeline industry
- 8 standards that would prohibit the installation of a
- 9 pipeline 10 feet inside of the westerly edge of the VELCO
- 10 corridor in this area we're talking about around Rotax
- 11 Road where the VELCO corridor doglegs?
- 12 A. None to my knowledge.
- 13 Q. Is that true for the easterly side as well?
- 14 A. That would be correct. Yes.
- MR. SCIARROTTA: No further questions.
- 16 CHAIRMAN VOLZ: Thank you. Do you have
- any redirect?
- 18 MS. HAYDEN: Just in terms of clarifying
- 19 the record, Mr. Heintz --
- 20 BOARD MEMBER COEN: Wait a second.
- 21 CHAIRMAN VOLZ: Mr. Palmer, you had
- 22 questions. I'm sorry. I didn't see you
- earlier when I asked.
- MR. PALMER: I just had a couple
- questions. Hopefully it's appropriate.

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1 CROSS EXAMINATION

- 2 BY MR. PALMER:
- 3 Q. With the possibility of it being on the
- 4 western side you have been discussing just being 10 feet
- 5 inside the VELCO corridor; is that correct?
- 6 A. I think we discussed 10 foot inside and
- 7 outside.
- 8 Q. And what is the closest you can get to those
- 9 structures?
- 10 A. VELCO has requested that we maintain a 50-foot
- 11 setback.
- 12 Q. Could you get any closer to that? Is that
- 13 written in stone that you have to be 50 feet from the
- 14 structure or could you be like 10 feet from the structure?
- 15 Is that a problem?
- 16 A. You would have to evaluate the stray current
- 17 potential and existing infrastructure in that area to make
- 18 that determination. In some cases I think that you can be
- 19 closer than 50 feet without being outside of industry
- 20 standard practice or putting, you know, the pipeline or
- 21 the VELCO structure in any kind of -- at any kind of
- 22 additional risk.
- Q. Have you heard concerns from all four of those
- 24 residences in that area?
- A. I'm not aware that we have heard from all of Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 those residents.
- 2 CHAIRMAN VOLZ: Have you heard from any
- 3 of them?
- 4 MR. HEINTZ: Yes.
- 5 CHAIRMAN VOLZ: And what have you heard?
- 6 MR. HEINTZ: That they are not in favor
- of having the pipeline in the corridor.
- 8 CHAIRMAN VOLZ: Okay.
- 9 BY MR. PALMER:
- 10 Q. And if you were to give the maximum amount of
- 11 clearance that you could possibly wiggle that through
- there, what distance would you be talking at the Mayo
- 13 property and at the Latreille property just so I can have
- 14 that clear?
- 15 A. If we put the pipeline 50 foot -- I think
- 16 you're asking if we install the pipeline with a 50-foot
- 17 setback from the structure, that would put us about 100
- 18 feet from the Mayo property and about 125 feet
- 19 approximately from the Latreille property.
- BOARD MEMBER COEN: When you say
- 21 property you mean the house?
- MR. HEINTZ: I'm sorry. House.
- 23 Structure.
- 24 BOARD MEMBER COEN: Thanks.
- 25 BY MR. PALMER:

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- 1 Q. And if the landowner didn't have a problem
- 2 with it, would that clear up some of the issues?
- 3 A. Well I mean --
- 4 Q. Easier for you to go ahead if the landowner
- 5 didn't oppose it?
- 6 A. If the landowner was willing to grant an
- 7 easement, that would help. Yes.
- 8 Q. That clears up the issues of the distance from
- 9 the McGuinness and the Bailey property if it's on the west
- 10 side?
- 11 A. It would provide a greater distance from those
- 12 structures. Yes.
- 13 Q. So that would probably be over the 300 foot at
- 14 that point?
- 15 A. I don't think it would still be over the 300
- 16 foot.
- 17 Q. Close?
- 18 CHAIRMAN VOLZ: I'm sorry. What was the
- 19 question, but it would be closer?
- 20 BY MR. PALMER:
- 21 Q. Yes. I guess this is a 350-foot corridor and
- 22 if you're 50 feet into it, that would -- seems like it
- 23 would give you 300 feet to McGuinness's house. They are
- 24 outside of the VELCO corridor, their home is?
- A. I would have to do a better assessment, but it Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 would be clearly a greater distance.
- 2 CHAIRMAN VOLZ: Okay.
- 3 BY MR. PALMER:
- 4 Q. So my understanding is if the landowner didn't
- 5 have a problem, that would be -- make it easier to build
- 6 on that side. Have you ever offered gas service to
- 7 someone in a situation like this to make it a slightly
- 8 sweeter deal when you're that close to a station?
- 9 A. Not to my knowledge.
- 10 Q. Just a minute. Thank you.
- 11 CHAIRMAN VOLZ: Thank you. Any
- 12 redirect?
- BOARD MEMBER BURKE: I have something.
- 14 We have heard a great deal about the
- McGuinness spring, but nobody's really talked
- about how that spring ended up there. Do you
- have an understanding as to whether that was
- 18 negotiated at the time the easement was taken?
- 19 Whether it was granted afterwards? Do you
- 20 have any understanding of how that ended up
- 21 for their use in the right-of-way?
- MR. HEINTZ: Unfortunately I don't, but
- I have wondered the same thing.
- BOARD MEMBER BURKE: Thank you.
- 25 CHAIRMAN VOLZ: Any questions from Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 Vermont Gas?
- 2 MS. HAYDEN: Just one clarifying
- 3 question so the record is clear.
- 4 REDIRECT EXAMINATION
- 5 BY MS. HAYDEN:
- 6 Q. Mr. Heintz, when you were talking about the
- 7 segment of the VELCO corridor beginning at around
- 8 structure 180, maybe it's 181 to 187, was it -- in the
- 9 December filing did the plans as filed indicate that
- 10 Vermont Gas would be drilling that section?
- 11 A. Can you repeat the structures?
- 12 Q. Structures 181 -- approximately 181 to 187.
- 13 A. There were sections in there that were drilled
- in the original proposal, but not the entire length.
- 15 Q. Okay. I have nothing further.
- 16 CHAIRMAN VOLZ: Thank you. Actually I
- had one followup which was I think you were
- interrupted in answering my question which was
- after you made the December 20th proposal
- 20 which had it going as you just -- as you have
- been describing, then you changed it to the
- 22 proposal we were looking at today, what were
- all the reasons Vermont Gas's decision to move
- the line from the original proposal to the
- existing one? And you can just tick them off. Capitol Court Reporters, Inc. (800/802) 863-6067

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the question on cost.

MR. SCIARROTTA: One quick followup to

24

25

- 1 CHAIRMAN VOLZ: Sure.
- 2 BY MR. SCIARROTTA:
- 3 Q. If the Board were to approve the alignment of
- 4 the project according to Vermont Gas's December 2012 --
- 5 December 20, 2012, assuming that that alignment in the
- 6 future resulted in additional cost to VELCO for -- which
- 7 it would not otherwise incur except for the project or its
- 8 construction of a second line in there, who would bear
- 9 those costs, those additional costs, those incremental
- 10 costs?
- 11 A. That is outside of my ability to answer.
- 12 Q. But those costs, assuming that they were
- occasioned by a gas project, would it be fair to have
- 14 those costs borne by electric ratepayers?
- 15 A. I think that would be a negotiated agreement
- 16 between Vermont Gas and VELCO.
- 17 CHAIRMAN VOLZ: Okay. Are we done with
- this witness? I think we are. Great.
- BOARD MEMBER COEN: Safe travels.
- MR. HEINTZ: Thank you very much.
- 21 CHAIRMAN VOLZ: Thank you, Mr. Heintz,
- appreciate it. I think we're ready for Mr.
- 23 Bluestein.
- 24 (Off-the-record discussion.)
- CHAIRMAN VOLZ: Apparently we're taking Capitol Court Reporters, Inc. (800/802) 863-6067

Page 56 a five-minute break. So why don't we just 1 take a five-minute break. 2 (Recess.) 4 THE CHAIRMAN: I would like to get 5 started again if we could. I think we're 6 ready for Mr. Bluestein. 7 BOARD MEMBER COEN: Mr. Bluestein, do 8 you want to raise your right-hand? 9 JOEL BLUESTEIN, 10 Having been duly sworn, testified 11 as follows: 12 BOARD MEMBER COEN: Please state your 13 name for the record. Joel Bluestein. 14 MR. BLUESTEIN: 15 DIRECT EXAMINATION 16 BY MS. HAYDEN: Mr. Bluestein, good morning. 17 0. 18 Α. Good morning. Can you please state your occupation? 19 0. I'm a Senior Vice President of ICF 20 Α. International. 21 And do you have in front of you a document 22 that's titled Rebuttal Testimony of Joel Bluestein on 23 24 behalf of Vermont Gas Systems dated June 28, 2013 consisting of 12 pages of testimony together with a cover 25

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- 1 page and a table of contents?
- 2 A. Yes, I do.
- 3 Q. And was that document prepared by you or under
- 4 your direct supervision?
- 5 A. Yes.
- 6 Q. Is it true and accurate to the best of your
- 7 knowledge and belief?
- 8 A. Yes.
- 9 Q. Are there any corrections that you need to
- 10 make?
- 11 A. There was a correction regarding the units of
- density that was already made. Other than that I have no
- 13 corrections.
- 14 Q. Can you please refer me to the correction in
- 15 your testimony that you're referencing?
- 16 A. It says the density of gas is listed as 42
- 17 pounds per cubic foot. It should be 42 pounds per
- 18 thousand cubic feet.
- 19 Q. And do you also have with you nine exhibits
- 20 that were included with your rebuttal testimony identified
- 21 as exhibit Petitioner rebuttal JB 1 through JB 9?
- 22 A. Yes.
- 23 Q. And were those documents prepared by you or
- 24 under your direct supervision?
- A. Some of them are documents that we refer to in Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 the study, but were not prepared by us.
- Q. And that would be exhibits 8 and 9, correct?
- A. Yes.
- 4 Q. And exhibit 6?
- 5 A. Exhibit 6 and, yes, and there's one ICF report
- 6 here that was prepared by ICF, but not by me. That is
- 7 exhibit 7.
- 8 Q. Okay. You used each of these documents, and I
- 9 didn't frame that very well because there are several
- 10 reports that you have included as exhibits which you
- 11 didn't prepare, but you have used these documents and
- 12 relied on them in the preparation of your testimony; is
- 13 that correct?
- 14 A. Yes.
- 15 Q. And with respect to the documents that you
- 16 prepared are there any corrections that you need to make
- 17 at this time?
- 18 A. No.
- 19 Q. And with respect to the documents that you
- 20 prepared are they true and accurate to the best of your
- 21 knowledge and belief?
- 22 A. Yes.
- Q. Do you also have with you a document that's
- 24 been marked as exhibit Petitioner Surrebuttal JLB-1?
- A. Which one is that?
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It's a document that has an exhibit sticker
          Q.
 1
     JLB-1 entitled Measurements of Methane Emissions at
     Natural Gas Production Sites In The United States.
          Α.
                 Yes.
 5
          Q.
                 Okay. Thank you.
                        MS. HAYDEN: At this time I would like
 6
                 to move the admission of the prefiled
 7
                 testimony of Joel Bluestein together with
 8
 9
                 exhibits JB 1 through JB 9.
10
                        CHAIRMAN VOLZ: Any objection?
                                                         They are
11
                 admitted.
12
                        (The Prefiled Testimony of Joel
13
                 Bluestein was admitted into the record.)
14
                       (Exhibits marked Petitioner Rebuttal JB
15
                 1-9 were admitted into the record.)
16
17
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1 MS. HAYDEN: And exhibit surrebuttal JLB
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- 2 1 will be used in connection with Mr.
- 3 Bluestein's live surrebuttal.
- 4 BY MS. HAYDEN:
- 5 Q. And so turning to your surrebuttal of --
- 6 surrebuttal in this proceeding, Mr. Bluestein, have you
- 7 had a chance to review Dr. Stanton's rebuttal testimony,
- 8 and I'm referring particularly to page 3 where she
- 9 addresses the underlying uncertainty and the methane
- 10 leakage rates, various studies that are out there today?
- 11 A. Yes.
- 12 Q. How do you respond to her rebuttal testimony
- 13 on that point?
- 14 A. Well I think there are several layers of
- 15 response on the topic of uncertainty and scientific
- 16 uncertainty for policy making. There's almost always some
- 17 uncertainty with science. It's part of the scientific
- 18 process. There's uncertainty over climate change and
- 19 human impacts on climate change, and some people say
- 20 there's that uncertainty is such that we shouldn't be
- 21 addressing climate change. I don't believe that. I think
- 22 there's probably nobody in this room that believes that,
- 23 but I think it's an example of how we deal with
- 24 uncertainty in the policy making process, and so just as
- 25 there's uncertainty there, there is uncertainty on Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 greenhouse gas emissions.
- 2 That said, that kind of uncertainty is not an
- 3 impediment and it's not even really a part of most of our
- 4 environmental policy making and certainly the analysis of
- 5 life cycle emissions. So if you look at environmental
- 6 policy for conventional pollutants like ground level ozone
- 7 or smog, the precursors are nox emissions from combustion
- 8 and hydrocarbons from various sources, and when we deal
- 9 with reducing smog we don't try to go out and measure
- 10 every vehicle exhaust, every dry cleaner, every gas
- 11 station. We use a variety of estimates, models, and
- 12 various resources to estimate the emissions, and then we
- 13 make policy on how to address smog, and I think kind of
- 14 corollary to this question about uncertainty is the idea
- 15 that we ought to be directly measuring all the sources,
- and if we're not directly measuring, then we really don't
- 17 know enough to estimate the impact, and as I said that's
- 18 not the standard that we use for most environmental
- 19 regulation on air emissions and it's not the standard
- 20 that's used in the field of life cycle analysis.
- 21 So if you look at life cycle studies, and I
- 22 can't say never, but in almost none that -- certainly none
- 23 that I'm aware of will you find the case that the authors
- 24 have gone out and measured all of the upstream sources.
- In fact, they typically use emissions factors and Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 estimates and models similar to when we did our study
- 2 because for one case, as in this case, the subject of the
- 3 study may not be built yet so we can't measure, and some
- 4 of the upstream components may not be built yet so we
- 5 can't measure, and we can't even identify all of the
- 6 upstream components. As in this case we don't really know
- 7 specifically every well where a gas comes from to Vermont
- 8 Gas, and we have no way to measure many of the upstream
- 9 components.
- 10 That said, we have very good information on
- 11 those types of sources from a variety of sources and the
- 12 data on those sources continues to improve over time. So
- 13 I think it's a bit of a false premise to say that if we
- don't have direct measure data we can't do this analysis.
- 15 It's not the way these types of analysis are done, and in
- 16 my opinion it doesn't create an uncertainty that would
- 17 prevent us from accepting the results as many other
- 18 studies have been accepted.
- 19 Q. And the U.S. EPA inventory on greenhouse gas
- 20 emissions is that based on direct measurements in all
- 21 cases or emissions factors used?
- 22 A. The U.S. inventory relies on a variety of
- 23 sources. The original source is a set of direct
- 24 measurements that were made back in the 90's and some of
- 25 those are still valid, but there are -- have been of Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 course many changes in the industry since then, and so the
- 2 inventory relies on a mix of measured data, reports from
- 3 industry, reports from other studies, as well as
- 4 engineering calculations, and now the EPA's greenhouse gas
- 5 reporting program, which is a program that started in
- 6 2012, that requires large greenhouse gas emitters to
- 7 report their emissions directly to the EPA. So the 2011
- 8 data are now available and are being used for the next
- 9 round of the greenhouse gas -- EPA greenhouse gas
- 10 inventory and that information over time will inform the
- 11 inventory process.
- 12 O. And as I understand it the EPA has also
- 13 recently adopted new source performance standards for the
- 14 natural gas industry. How are those expected to impact
- 15 data, and, in particular, leakage rates for natural gas --
- 16 the natural gas sector?
- 17 A. So the new source performance standards in
- 18 particular limit the emissions of methane during the --
- 19 what's called the well completion process for hydraulic
- 20 fracturing, which is the primary growth area for natural
- 21 gas production in North America, and during that process,
- 22 I'm guessing people are somewhat familiar with it, water
- 23 is injected and fractures the shale rock.
- 24 When it comes back up methane comes with it
- 25 and there are three things that can happen to that Capitol Court Reporters, Inc. (800/802) 863-6067

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1 methane. It can be vented, which is a bad thing for a
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- 2 variety of reasons. One is you're losing the gas; two,
- 3 it's a greenhouse gas; three, it has other pollutants in
- 4 it. So it can be vented. It can be flared, which is
- 5 slightly better in that you are reducing the greenhouse
- 6 gas potential and some of the other conventional
- 7 pollutants, but you're still losing the value of it and
- 8 creating carbon dioxide of course, and some amount of gas
- 9 doesn't get flared. So that's number two, and number
- 10 three is you capture the gas and put it into a pipeline
- 11 which is the best solution.
- Prior to the new source performance standards
- 13 it was a mix. The new source performance standards
- 14 require that starting immediately, which was a year ago
- 15 August, that the gas be flared or recovered, and then
- 16 starting in a few years it must all be recovered and
- 17 flaring will be only allowed under certain circumstances
- 18 where recovery is not technically feasible.
- 19 So that's the biggest impact. It addresses
- 20 those completion emissions. It also addresses emissions
- 21 from certain types of compressors and compressor drives as
- 22 well as tanks and other ancillary equipment. So it will
- 23 have a significant -- it is in effect so it is already
- 24 having a significant effect on methane emissions from the
- 25 gas sector.
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1 Q. And, Mr. Bluestein, you refer to -- you
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- 2 testified regarding direct measurements. Can you speak to
- 3 how what's been marked as exhibit Petitioner Surrebuttal
- 4 JB 1, how that relates to this topic of having direct
- 5 measurements from natural gas?
- A. So this is a study that was just released on
- 7 Monday. Was done by -- sponsored by the Environmental
- 8 Defense Fund, which is a major U.S. environmental
- 9 organization, in cooperation with nine natural gas
- 10 producers, and it is intended -- it's part of a larger
- 11 effort that is intended to provide additional information
- 12 on direct measurement of methane from the entire natural
- 13 gas segment from wellhead to burner tip, and they are
- 14 going out and actually measuring the emissions in a
- 15 variety of operations, and this is the report on the
- 16 producing sector.
- 17 They did go out and measure a substantial
- 18 number of wells, well completions, the process I just
- 19 talked about, something called gas well unloading, which
- 20 is a process for removing non-hydrocarbon liquids from
- 21 wells which is -- has been identified as a source of
- 22 methane emissions, and some other processes.
- 23 So they sampled 489 locations in this process.
- 24 They have a lot of detailed information about the methane
- 25 emissions. The paper is quite extensive. They have Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 sampled in various parts of the country in different
- 2 geological regions. The authors' conclusion is that in
- 3 comparing it to the EPA inventory, and I should say part
- 4 of the impetus for doing this was a lot of debate about is
- 5 the EPA inventory too high or is it too low on this
- 6 particular topic. So it compares it to the EPA inventory.
- 7 Their conclusion was well some of the segments it was a
- 8 little high, some of the segments it was a little low.
- 9 When you add it all up it's within 10 percent of the EPA
- 10 inventory data.
- 11 Now it's still a relatively small sample. I
- 12 think for the purposes of this case it's U.S. data. It's
- 13 U.S. production, and it was somewhat self selected because
- 14 the companies volunteered to be part of the program. So
- 15 we would expect they would all be good students, but
- 16 nevertheless it gives us, you know, a substantial amount
- of current direct measurement data that is very much in
- 18 line with the EPA data that's been reported.
- 19 Q. Thank you, and in page 6 of her rebuttal
- 20 testimony Dr. Stanton quotes from 2013 EPA Office of
- 21 Inspector General report, or OIG report, which she quotes
- 22 from, and the section of the report that she quotes from
- 23 points to significant gaps in the very commonly used EPA
- 24 emissions factors for natural gas. Do you have that
- 25 testimony in mind?

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- 1 A. Yes.
- 2 Q. How do you respond to this portion of Dr.
- 3 Stanton's rebuttal testimony?
- A. So it's helpful to be clear on the different
- 5 things that are being referred to. I was talking a minute
- 6 ago about the EPA's national greenhouse gas inventory.
- 7 This is a report that the U.S. submits to the UN
- 8 Convention on Climate Change on U.S. Greenhouse Gas
- 9 Emissions, and it's prepared according to standards set by
- 10 the UN framework and is prepared annually and updated
- 11 annually.
- 12 The Office of Inspector General report is
- 13 referring primarily to what's called EPA National
- 14 Emissions Inventory which is a completely different
- 15 document that is updated every three years and focuses
- 16 primarily on conventional pollutants like sulfur dioxide,
- 17 nitrogen dioxide, air pollutants, et cetera, and it is
- 18 developed by submissions from individual states and air
- 19 quality districts who submit the information to a huge
- 20 data base in a not quite consistent way. So the results
- 21 can be quite different from one to another, and it also --
- 22 the report also refers to a compendium of emissions
- 23 factors. It's referred to as usually AP 42 which is
- 24 updated periodically by the EPA.
- So the Inspector General report is primarily Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 focusing on this national emissions inventory which is not
- 2 a greenhouse gas inventory, and in fact it points out that
- 3 the EPA actually does a better job with the greenhouse gas
- 4 inventory than with this national emissions inventory that
- 5 is being criticized, and part of the reason is because
- 6 it's done according to a standard framework and now is
- 7 getting data from the greenhouse gas reporting rule that I
- 8 mentioned a minute ago.
- 9 So I think the OIG report really does not
- 10 speak to the issues that we're talking about here.
- 11 Q. Thank you. And at page 10 of her rebuttal
- 12 testimony Dr. Stanton refers to a new study published in
- 13 geophysical research letters regarding a study of methane
- 14 leakage rates from a Utah gas field, and she provided a
- 15 link to an abstract of that report. Have you reviewed the
- 16 study itself or the report?
- 17 A. Yes, I have. So this study is one of several
- 18 that have been done recently to try to address this issue
- 19 that it's hard to measure all the gas wells in the world
- 20 by measuring the ambient levels of methane. There's a
- 21 prior study that measured actually a different hydrocarbon
- 22 from a tall tower. In this study by Anna Carian, et al,
- 23 they actually identified a valley that was a big oil and
- 24 gas producing area, and they flew in a plane across the
- 25 upwind side and measured -- took air samples and then they Capitol Court Reporters, Inc. (800/802) 863-6067

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1 flew the plane across the downwind side and took air
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- 2 samples and measured the methane content in those samples.
- Now there's been a little confusion in several
- 4 of the references to this in the testimony where it was
- 5 described as direct measurement of methane from oil and
- 6 gas wells. Clearly it's not direct measurement of the
- 7 wells because they were flying around in a plane. It is
- 8 direct measurement of the methane in the air, which is a
- 9 little different from the way it had been done previously,
- 10 but it's not measurement of the wells, and so what they
- 11 did is they flew the plane, they took the air samples,
- 12 then they had to go through -- and these are atmospheric
- 13 scientists so they had to go through and try to estimate
- 14 from those samples taken upwind and downwind how much
- 15 methane was in that entire volume of air in this valley
- through dispersion modeling and wind analysis and so on,
- and then having estimated how much methane there was they
- 18 then had to attribute a source.
- 19 So they estimated that there were about 4,500
- 20 natural gas wells, 1,000 oil wells, and about 44,000 head
- 21 of cattle. The cattle are a significant source of methane
- 22 as well as you probably know. They said they didn't think
- 23 there were any landfills or other major sources of
- 24 methane.
- So then they had to estimate by subtracting Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 the cow component how much came from oil and gas. So it's
- 2 really far from a direct measurement. It's an interesting
- 3 experiment. They also noted that this particular
- 4 producing area is not representative of the U.S. oil and
- 5 gas sector because there's more flaring there than in some
- 6 other areas. They also didn't break out the gas from the
- 7 oil component. So it's an interesting methodological
- 8 exercise. They did the measurements on 12 days. 11 of
- 9 them they felt the data was not reliable enough to report
- 10 at all. So they only reported one day's data, and as I
- 11 said, over time it may become a useful method for
- 12 comparing the high level results to the bottom up
- 13 approach, but at this point, and especially because
- 14 there's only one data point, it's a little hard to apply
- 15 that in any useful way to the analysis.
- 16 BOARD MEMBER COEN: Just a
- 17 clarification. You said that they did not
- distinguish between the oil and gas wells in
- terms of where the methane comes. Was there
- something they could have done? Is there a
- 21 difference in the nature of the methane from
- 22 oil well and the nature of the methane from a
- 23 gas well?
- MR. BLUESTEIN: I don't think there's a
- 25 way that they could have done it, and Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 especially once it's all mixed in the
- 2 atmosphere you can't really -- I mean the
- 3 methane itself -- methane is a compound. So
- 4 the methane itself is methane. They might
- 5 have been able to distinguish the other
- 6 hydrocarbons if they were measuring at the
- 7 wellhead, but once it's all mixed in the
- atmosphere it's pretty tough.
- 9 BOARD MEMBER COEN: Thank you.
- 10 BY MS. HAYDEN:
- 11 Q. Just as a point of clarification. How large
- 12 an area approximately is the basin that was studied in
- 13 that Utah flyover?
- 14 A. I'm sorry. I don't have that.
- 15 Q. Okay. That's fine. Did the Board have more
- 16 questions on this?
- 17 CHAIRMAN VOLZ: No. Continue.
- MS. HAYDEN: Thank you.
- 19 BY MS. HAYDEN:
- Q. At page 3 of her rebuttal testimony Dr.
- 21 Stanton points to a number of what she called
- 22 uncertainties regarding your life cycle analysis,
- 23 including two things that 85 -- your assumption that 85
- 24 percent of the natural gas comes from western Canada and
- also the fact that you inferred upstream emissions from Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 western Canada based upon emissions factors for U.S.
- 2 systems. How do you respond to those critiques of your
- 3 life cycle analysis?
- A. So in terms of the source of the gas, and this
- 5 information was provided by Vermont Gas, 70 percent comes
- from the TransCanada pipeline. So it's pretty clear that
- 7 comes from western Canada. The other comes from a
- 8 different trading hub and it's not clear how much comes
- 9 from Canada versus how much comes from the U.S., and so we
- 10 made an assumption that it was 15 percent -- sorry, half
- 11 from the U.S. and half from Canada.
- 12 So again we don't have perfect knowledge. I
- 13 can say that changing that percentage of the U.S.
- 14 providence has very little effect on the outcome. So
- 15 again not perfect knowledge, but it's not -- doesn't make
- 16 a big difference.
- 17 In terms of the U.S. data versus Canadian data
- 18 the large gas producers are largely the same in Canada and
- 19 the U.S. So if Shell is producing gas in Texas or Alberta
- 20 or Chevron, they are using pretty much the same
- 21 techniques, equipment, and approaches, and many of the
- 22 operations are actually carried out by an even smaller
- 23 number of service companies that are hired by the
- 24 producers. So there's not a huge variation in the
- equipment or the techniques that are used in the U.S. or Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 Canada.
- 2 The primary reasons for variability would be
- 3 differences in the geology which we have within the U.S.
- 4 as well as between the U.S. and Canada. So we have the
- 5 same amount of variability or regulation, differences in
- 6 regulation, and we did account for some of the differences
- 7 in regulation between the U.S. and Canada, but the actual
- 8 techniques and equipment are pretty comparable.
- 9 We did look at one study of the Canadian
- 10 emissions to confirm that and also to pick up some
- 11 specific differences between the two. The other kind of
- 12 aspect of that was a concern that the study was primarily
- 13 based on the U.S. EPA inventory which in fact it was not.
- 14 The major source was a report by the National Energy
- 15 Technology Laboratory, which is a U.S. DOE lab report on
- 16 greenhouse gas emissions from oil and gas production which
- 17 we use because it's very detailed and bottom up and
- 18 allowed us to characterize the data more specifically to
- 19 the Vermont Gas characteristics, and that relies on a
- 20 large number of different sources.
- 21 Q. Does Canada report greenhouse gas emissions
- 22 under the United Nations framework convention on climate
- 23 change?
- 24 A. Yes, and I think, you know, the question has
- 25 been raised are the greenhouse gas emissions in Canada Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 different from those in the U.S. We have the U.S.
- 2 inventory reported to the UN. If we had a Canadian
- 3 inventory reported to the UN, then we could compare and
- 4 have some sense whether they are different or not.
- 5 Canada does report greenhouse gas emissions
- 6 through the same framework through a national inventory
- 7 report. The only problem there was with making that
- 8 comparison is that in the Canadian report some of the
- 9 emissions are lumped together for oil and gas. Typically
- 10 when you produce oil there's natural gas produced. There
- 11 can also be gas produced aside from oil production. So in
- 12 the Canadian report the methane emissions from the largest
- 13 component flaring and venting are lumped together for oil
- 14 and gas. So it's hard to make a direct comparison.
- The province of Alberta, which produces 70
- 16 percent of Canada's gas, does report those emissions
- 17 separately. So if you take the Alberta breakout of
- 18 venting and flaring and you apply it to the Canadian
- 19 national, you can get an estimate of what the Canadian
- 20 methane emissions are. There's a little bit of an
- 21 assumption there, but again it's where 70 percent of the
- 22 Canadian gas comes. It's where the vast majority of the
- 23 gas, Vermont gas, comes from.
- So if you take that breakout reported by
- Alberta, you apply it to the Canadian national numbers, Capitol Court Reporters, Inc. (800/802) 863-6067

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1 you can then compare it to the U.S., and what you find is
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- 2 that on a per volume basis or a per BTU basis the Canadian
- 3 emissions are about 30 percent lower than the U.S.
- 4 emissions of methane from gas production, and so since we
- 5 didn't make that adjustment, that suggests that our
- 6 analysis is conservative, if anything, overestimating the
- 7 emissions from the Canadian gas.
- Q. Just a couple of final questions. Do you
- 9 think that the uncertainty that Dr. Stanton cites in her
- 10 testimony is a basis for inaction or decision by this
- 11 Board not to approve the proposed project?
- 12 A. And I have somewhat addressed that already,
- 13 but no, I don't. There's always going to be some
- 14 uncertainty in human knowledge, and again I cited the
- 15 example of climate change. That's not a reason for us not
- 16 to act, and I think given the variety of data that we
- 17 have, the new data that we're getting from the University
- 18 of Texas study that I just talked about, greenhouse gas
- 19 reporting rule, the uncertainty to me seems small.
- The difference in emissions between gas and
- 21 oil that we looked at is fairly large. So the likelihood
- 22 that something brand new is going to come along that's
- 23 going to change the fundamental conclusion that gas has --
- 24 greenhouse gas emissions in oil seems to be very unlikely.
- MS. HAYDEN: With that I move the Capitol Court Reporters, Inc. (800/802) 863-6067

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Page 76
                 admission of exhibit Petitioner Surrebuttal
 1
                 JLB 1 and the witness is free to be cross
 2
                 examined.
                       CHAIRMAN VOLZ: Any objection to the
 4
 5
                 exhibit?
                       MS. LEVINE: No.
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7
                       CHAIRMAN VOLZ: Okay. It's admitted.
                       (Exhibit JLB 1 was admitted into the
 8
 9
                 record.)
                       CHAIRMAN VOLZ: Ms. Levine, do you have
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11
                 questions for this witness?
12
                       MS. LEVINE: Yes. Thank you.
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                       CHAIRMAN VOLZ: Thank you.
14
                         CROSS EXAMINATION
15
     BY MS. LEVINE:
16
                Good morning, Mr. Bluestein.
17
          Α.
                 Good morning.
18
          0.
                 I would like to start with some questions
     regarding your surrebuttal exhibit. Do you have that
19
     available?
20
                                    I'll hand the witness --
21
                       MS. HAYDEN:
22
                 I just want to make sure. Yes.
23
                       CHAIRMAN VOLZ: Are you talking about
24
                 the one we just admitted JLB 1?
25
                       MS. LEVINE: Yes.
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- 1 MS. HAYDEN: Just one moment. I'm not
- 2 sure this is the same one that's been marked.
- I want to make sure he has the right document.
- 4 CHAIRMAN VOLZ: Okay. So you may go
- 5 ahead.
- 6 BY MS. LEVINE:
- 7 Q. The measurements included in this surrebuttal
- 8 exhibit address only the United States; is that correct?
- 9 A. That's correct.
- 10 Q. And the estimated uncertainty for these
- 11 estimates is -- estimated uncertainty for the estimates
- 12 based on this evaluation is roughly 20 percent; is that
- 13 correct?
- 14 A. I think there are different uncertainties for
- 15 the different components.
- 16 Q. Could you take a look at page 5 of the
- 17 exhibit? First column the heading under implications for
- 18 national emissions estimates, the first sentence of the
- 19 second full paragraph, what does that state please?
- 20 A. Right. That says approximately 20 percent.
- 21 Q. Thank you.
- 22 A. But just to be clear that's for the national
- 23 -- that's extrapolating the results of this study to the
- 24 national inventory, but yes that's right.
- Q. The analysis that you provided in this case Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 was not a full life cycle greenhouse gas analysis for this
- 2 project; is that correct?
- A. A few people have said that. I think it is,
- 4 but I would be interested to hear what's missing.
- 5 Q. Your analysis was not based on any data
- 6 specific to the Vermont Gas Systems system; is that
- 7 correct?
- 8 A. That is correct except for the source of the
- 9 gas. Right.
- 10 Q. And you recognize that to the extent your
- 11 analysis relies on United States Environmental Protection
- 12 Agency regulations these regulations do not apply or
- 13 affect sources from Canada; is that correct?
- 14 A. That's correct, and we didn't apply them to
- 15 Canadian components.
- 16 Q. And the Canadian component was about 85
- 17 percent of what would be delivered?
- 18 A. Correct.
- 19 Q. And your analysis compared only emissions of
- 20 natural gas with oil and biofuels, correct?
- 21 A. Correct, and the benefit that we calculated
- 22 was only related to that component.
- 23 Q. You provided no analysis or comparison to
- 24 renewables such as solar, wind, or biomass; is that
- 25 correct?

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- 1 A. That's correct.
- 2 Q. And in general terms --
- A. Well biomass except for the biofuel. Right.
- 4 Q. And in general terms would you agree that over
- 5 the life time of this project, which has been represented
- 6 to be 50 to 100 years, in order to meet climate change
- 7 goals more non-fossil fuels will need to be used?
- 8 A. Yes.
- 9 Q. You are a mechanical engineer, correct?
- 10 A. Correct.
- 11 Q. And you have a bachelor's degree in mechanical
- 12 engineering?
- 13 A. Correct.
- 14 Q. And a bachelor's degree in film studies?
- 15 A. And French.
- 16 Q. And French. Missed that one. It's helpful in
- 17 this part of the country. But you did not have any
- 18 advanced degrees specifically concerning climate change;
- 19 is that correct?
- 20 A. That's correct. The study that we did was not
- 21 a climate change analysis per se. It was an analysis of
- the emissions from oil and gas producing equipment which
- 23 is more a mechanical engineering question.
- Q. And you were asked some questions in the
- course of your surrebuttal about taking action in the face Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 of uncertainty. Do you have those in mind?
- 2 A. Yes.
- 3 Q. And would you agree that it's important to
- 4 make policy decisions in the face of uncertainty and then
- 5 to take that uncertainty into account?
- 6 A. Yes.
- 7 Q. And regarding the questions or rather the
- 8 responses to questions on the western study where direct
- 9 measurements were taken, do you recall those?
- 10 A. Yes.
- 11 Q. You would agree that that provides one data
- 12 point that is based on actual measurement?
- 13 A. It's based on actual measurement of methane in
- 14 the atmosphere, not direct measurement of any emitting
- 15 equipment.
- 16 Q. And your studies or analysis are not based on
- 17 any specific data regarding Canadian production; is that
- 18 correct?
- 19 A. We do reference one study that discusses the
- 20 practice of emissions from well completions which is the
- 21 basis for our assessment of the difference between those
- 22 emissions from Canadian production versus U.S., but that
- 23 was the only data point involved.
- Q. And you compared in your surrebuttal the
- United States versus Canadian production. I believe you Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 represented that the producers are largely the same
- 2 whether they are in Texas or Alberta. Is that a fair
- 3 characterization?
- 4 A. Yes.
- 5 Q. Are the producers largely the same whether
- 6 they are in Texas or Alberta or Africa or South America?
- 7 A. Well no. There is no shale gas production in
- 8 Africa or South America currently. So actually some of
- 9 the producers are active in all of those places, but the
- 10 kinds of production -- gas production that are the primary
- 11 growth area in North America are not really happening
- 12 anywhere else except in very infant stage.
- 13 Q. And is that in part because other parts of the
- 14 world have not allowed that type of extraction?
- 15 A. No. They are greatly looking forward to it,
- 16 but it's -- there are a lot of issues about differences in
- 17 ownership of natural resources and fracking equipment is
- 18 too big for the roads in Germany and stuff like that. So
- 19 -- but there's certainly a lot of anticipation for similar
- 20 development in other parts of the world.
- MS. LEVINE: That's all I have. Thank
- 22 you.
- 23 CHAIRMAN VOLZ: Mr. Saudek.
- MR. SAUDEK: Thank you, Mr. Chairman. I
- just have a couple questions.

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1 CROSS EXAMINATION

- 2 BY MR. SAUDEK:
- 3 Q. Mr. Bluestein, you used a 100-year life cycle
- 4 comparison when you were comparing the oil and gas
- 5 greenhouse gas effects, correct?
- 6 A. Yes.
- 7 Q. And even under that methane has a much greater
- 8 potential for greenhouse gas than carbon dioxide, correct?
- 9 A. Yes.
- 10 Q. If you had used a 20-year life cycle, the
- 11 difference would have been even greater, correct, the
- methane being much stronger than CO2?
- 13 A. I haven't done the actual comparison, but just
- 14 to be clear these global warming potentials are defined by
- the UN International Protocol on Climate Change and they
- 16 define three levels; the 100 year which we used and which
- 17 all the other analysts involved in the case used and is
- 18 the standard for the EPA and the UN, the 20-year which is
- 19 being referenced here, and a 500-year value.
- 20 So one can look at the 20-year which would be
- 21 higher, one can look at the 500-year which would be lower,
- the 100-year which we used is the standard for the EPA,
- 23 for the State of Vermont, for the UN, and so yeah you
- 24 could use any one of those if you wanted to, but the
- 25 standard is 100 year.
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1 Q. Suppose we were concerned, though, about 20
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- 2 years because some of us won't be around 100 years from
- 3 now. The point is that in a 20-year analysis methane
- 4 would be a more potent gas and for greenhouse gas effect
- 5 and the comparison between oil and natural gas would be
- 6 quite different and oil would be -- there would be at
- 7 least less of a gap between the two of them?
- 8 A. Certainly from an analytical perspective it
- 9 would be different. I think everyone has agreed that we
- 10 need to reduce methane emissions to address climate
- 11 change. So from a policy perspective I'm not sure what
- 12 the difference is.
- I think the other point to make is that if
- 14 we're going to look at short term climate forcing -- short
- 15 term climate forcers, the most potent is what's called
- 16 black carbon and the main source of black carbon is oil
- 17 combustion.
- 18 So if we were going to look at short term at
- 19 least in this context -- also biomass to some extent. So
- 20 if we were going to look at short term climate forcers, I
- 21 think we then want to bring in black carbon and that might
- 22 change the equation as well. So --
- Q. Well when the UN Environmental Protection
- looked at these things, in fact, methane and black carbon
- were among the particular greenhouse gases that they Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 identified as bearing watching in the short term; is that
- 2 correct?
- 3 A. Right.
- 4 Q. In your comparison between oil and natural gas
- 5 you used seven percent biofuel, correct?
- 6 A. Yes.
- 7 Q. Did you do any calculations using higher
- 8 levels of biofuel?
- 9 A. No, we did not.
- 10 Q. If you had, other things being equal, it would
- 11 have reduced the greenhouse gas effects from oil, correct?
- 12 A. Correct.
- 13 Q. Are you aware or were you made aware that
- 14 Vermont oil distributors are now delivering B20 levels of
- 15 biofuel to some customers?
- 16 A. I was not aware of that.
- 17 MR. SAUDEK: That's all I have. Thank
- 18 you.
- 19 CHAIRMAN VOLZ: Thank you. Does the
- Department have questions for this witness?
- MS. PORTER: The Department doesn't have
- 22 any questions. Thank you.
- 23 CHAIRMAN VOLZ: Okay. We have some
- 24 questions.
- MR. YOUNG: I was actually going to ask Capitol Court Reporters, Inc. (800/802) 863-6067

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CHAIRMAN VOLZ: Nobody else signed up for cross for this witness. That's why I'm going to us next. Obviously everybody will get a chance to do followup on our questions, but it would be limited to followup.

MR. YOUNG: Good morning, Mr. Bluestein.

It's Mr. not Dr.?

MR. BLUESTEIN: It is Mr.

MR. YOUNG: Just want to make sure I'm doing it correctly. I just wanted to understand something I was going to ask Dr. Stanton because it's in your testimony, but you have now opened it up.

The U.S. IPCC third assessment has the different values that you just described, the 20-year, 100-year, and the 500-year values for essentially methane to CO2 conversion, right?

MR. BLUESTEIN: Right.

MR. YOUNG: Why is there a difference? Methane is methane.

MR. BLUESTEIN: Okay. So different compounds have different life in the atmosphere. So CO2 has a very long life in the atmosphere. Like a thousand years. Capitol Court Reporters, Inc. (800/802) 863-6067

Methane degrades quickly. So it's not there as long. It has a higher value, but it degrades rapidly. So when you average it over different periods you get a different -- you know, if it's very short, you're seeing that full value. When you average it over 100 years you're taking that initial pulse and spreading it out over a long time. If you take it out 500 years it's even longer, and so if you're really interested in this, you can look at a paper by Ramon Alvarez, et al. where they actually try to account for the time function of the different components; in particular, methane, and it's interesting. It's a little dense, but anyway one of the conclusions they come to is that even taking account of that time value at the current inventory levels substituting coal -- methane for coal is a no brainer, and that at the levels that we expect -- I expect to see from the gas industry substituting gas for automotive fuel or vehicle fuels will also be a positive. But anyway that's the immediate answer to your question.

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MR. YOUNG: So I assume the reason for Capitol Court Reporters, Inc. (800/802) 863-6067

including the different values, I guess what confuses me is presumably there's going to be more methane added over time. So it wasn't apparent to me why you would degrade it.

Is the assumption essentially over time we're going to be reducing methane emissions and that's why you should degrade this value?

I mean is that sort of an implicit assumption in that approach?

MR. BLUESTEIN: Well, you know, these values are purely scientific artifacts, right, so that was the impetus for the paper that I mentioned, but the values are purely scientific artifacts, and from the perspective that, you know, you're doing long term atmospheric modeling, I already said I'm not an atmospheric scientist, but if you're doing atmospheric modeling looking at a 100-year horizon and looking at the emissions in each year going forward with that horizon in effect I think that's what they are doing.

MR. YOUNG: Thank you.

CHAIRMAN VOLZ: I had just a point of information. You might not be the right witness for this. Do you have any idea what Capitol Court Reporters, Inc. (800/802) 863-6067

- percentage of fracked gas is actually coming

 into Vermont Gas's system from Canada?
- into Vermont Gas's system from Canada?
- 3 MR. BLUESTEIN: Well I think --
- 4 essentially I'll defer to others, but I think
- 5 most, if not all, the gas in Alberta right now
- is fracked gas, and gas from hydraulic
- 7 fracturing is the growth area for natural gas
- in North America, and in a study that's here
- 9 that we did for New York City a couple years
- ago I think we said it was 30-ish percent now
- and likely to increase to -- I have to refer
- to it, but the majority will be from hydraulic
- fracturing, and I think in Vermont -- the
- 14 Vermont Gas inventory now the majority is from
- 15 fracturing.
- 16 CHAIRMAN VOLZ: Thank you. Any followup
- to our questions? Okay. Any redirect?
- 18 MS. HAYDEN: Just a couple of quick
- 19 questions.
- 20 REDIRECT EXAMINATION
- 21 BY MS. HAYDEN:
- 22 O. Mr. Bluestein, I think it was Ms. Levine that
- 23 asked this question. Your study -- she wanted to know --
- 24 well establish the fact that your study, your life cycle
- 25 analysis did a comparative analysis between oil and Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 natural gas but not between natural gas and renewables,
- 2 and so here's the first part of my question. Why focus
- 3 your life cycle analysis for this expansion project on the
- 4 comparison between oil and natural gas?
- 5 A. Well the majority of the heating customers
- 6 currently are burning oil, and Ms. Simollardes did a
- 7 comparison between oil and propane, and Dr. Stanton's
- 8 testimony addressed oil and propane, and so we focused on
- 9 those as well.
- 10 Q. And in your opinion was Dr. Stanton's
- 11 emissions analysis a life cycle analysis?
- 12 A. No. She in her responses she said that it was
- 13 not life cycle analysis and she agreed to that. She had
- 14 not included the upstream emissions from gas in parallel
- 15 with the upstream emissions that she listed -- sorry. She
- 16 did not add the upstream emissions from oil in parallel
- 17 with the upstream emissions she had estimated for natural
- 18 gas, and then also she in her most recent response agreed
- 19 with the point that she had used the wrong factor for the
- 20 density of natural gas, and agreed with the revised
- 21 analysis that I did and Mr. Poor did which resulted in, by
- 22 her estimate, with the corrected density and without the
- 23 upstream emissions from oil showing even then natural gas
- 24 has lower greenhouse gas -- life cycle greenhouse gas
- 25 emissions than oil.
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Page 90 MS. HAYDEN: I think we're done. 1 2 CHAIRMAN VOLZ: Thank you. You're excused, Mr. Bluestein. 4 MR. BLUESTEIN: Thank you. 5 CHAIRMAN VOLZ: All right. As I understand it we've run out of witnesses for 6 right now; is that correct? Yes, Mr. Saudek. 7 MR. SAUDEK: Mr. Chairman, might this be 8 9 a good time to admit the Sweetser testimony? 10 I have given the reporter the testimony and the exhibits, and I think Ms. Hayden has some 11 12 exhibits that she wants to put in, in connection with that. 13 14 CHAIRMAN VOLZ: I do. So you're moving 15 to admit the Sweetser testimony. Are there 16 exhibits with that? 17 MR. SAUDEK: And seven exhibits. 18 CHAIRMAN VOLZ: Is there any objection 19 to that? Okay. Then they are admitted. 20 (The Prefiled Testimony of Richard S. Sweetser was admitted into the record.) 21 22 (Exhibits marked VFDA RSS 1-7 were 23 admitted into the record.) 24 25 Capitol Court Reporters, Inc. (800/802) 863-6067

Page 92 Saudek? Do you have anything else? 1 2 MR. SAUDEK: I'm done. CHAIRMAN VOLZ: Okay. Good. MS. DILLON: Mr. Chairman, I would like 5 to move the admission of Mr. Merrill's testimony. He's the ANR witness. He offered 6 7 direct and rebuttal testimony in addition to an exhibit ANR JM 1. 8 CHAIRMAN VOLZ: Okay. Any objection to 9 10 admitting those? 11 MS. HAYDEN: No objection. 12 CHAIRMAN VOLZ: Okay. Those are 13 admitted as well. (The Prefiled Testimony of Jeff Merrell 14 15 was admitted into the record.) 16 (Exhibit ANR JM 1 was admitted into the 17 record.) 18 19 20 21 22 23 24 25 Capitol Court Reporters, Inc. (800/802) 863-6067

Thank you. MS. DILLON: 2 CHAIRMAN VOLZ: Any other housekeeping

3 matters? All right. Then the next -- so, Ms. 4 Levine, when do you think we can expect your

5 witness to be here?

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6 MS. LEVINE: I expect her to be here at 7 1.

> CHAIRMAN VOLZ: Okay. So why don't we take our lunch break now and start at 1. that work for folks? Good. See you at 1 o'clock. Thanks.

> > (Luncheon recess.)

CHAIRMAN VOLZ: We're back from lunch and we would like to get started again. important announcement which I was just reminded of at lunch time which is that we have to be out of this room at 4:30 today because there's another event going on. So we can't run over. I'm hoping we'll be done before then, but in case we need to kind of wind down by 4:15 to be out the door by 4:30. So just to keep that in mind during your cross examination. Thank you.

BOARD MEMBER COEN: Want to raise your right-hand? Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 Elizabeth Stanton,
- 2 Having been duly sworn, testified
- 3 as follows:
- BOARD MEMBER COEN: Please state your
- 5 name for the record.
- DR. STANTON: Elizabeth Ann Stanton.
- 7 DIRECT EXAMINATION
- 8 BY MS. LEVINE:
- 9 O. Good afternoon Dr. Stanton.
- 10 A. Good afternoon.
- 11 Q. Do you have before you the direct testimony of
- 12 Elizabeth A. Stanton dated June 24, 2013?
- 13 A. I do.
- 14 Q. As well as exhibits CLF EAS 1 through CLF EAS
- 15 11?
- 16 A. I believe so. Yes.
- 17 Q. And was your direct testimony prepared by you
- 18 or under your supervision?
- 19 A. Yes.
- 20 Q. And the exhibits are matters either prepared
- 21 by you or relied on you in preparing your direct
- 22 testimony?
- 23 A. That's correct.
- Q. And do you also have your rebuttal testimony
- 25 dated August 14?
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- 1 A. I do.
- 2 Q. And was that prepared by you or under your
- 3 supervision?
- 4 A. It was.
- 5 Q. And your surrebuttal testimony dated September
- 6 13 and exhibit CLF EAS 12?
- 7 A. I have the surrebuttal and I believe that this
- 8 is the exhibit. Yes.
- 9 Q. And those are prepared by you or under your
- 10 supervision?
- 11 A. That's correct.
- 12 Q. Do you have any corrections to make to your
- 13 testimony?
- 14 A. My surrebuttal makes a correction to my direct
- 15 testimony.
- 16 MS. LEVINE: I move the admission of Dr.
- 17 Stanton's direct testimony, rebuttal
- 18 testimony, and surrebuttal testimony, and
- 19 exhibits CLF EAS 1 through CLF EAS 12.
- 20 CHAIRMAN VOLZ: Any objection?
- MS. HAYDEN: No objection.
- 22 CHAIRMAN VOLZ: Okay. They are
- 23 admitted.
- 24 (The Prefiled Testimony of Elizabeth A.
- 25 Stanton was admitted into the record.)
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- 1 (Exhibits marked CLF EAS 1-12 were
- 2 admitted into the record.)
- 3 MS. LEVINE: The witness is available
- 4 for cross examination.
- 5 CHAIRMAN VOLZ: Good. Ms. Hayden, you
- 6 have cross for this witness?
- 7 MS. HAYDEN: I do.
- 8 CHAIRMAN VOLZ: Why don't you go ahead.
- 9 CROSS EXAMINATION
- 10 BY MS. HAYDEN:
- 11 Q. Good afternoon.
- 12 A. Good afternoon.
- 13 Q. Dr. Stanton, I spoke with your counsel and you
- 14 have also on the table in the top left corner a transcript
- 15 from your deposition. I just want you to identify this
- 16 for the record. It's a deposition of Elizabeth Stanton
- 17 that was taken by phone dated September 4, 2013. Have you
- 18 previously reviewed this document?
- 19 A. I have. Yes.
- 20 Q. And do you recognize the errata sheet that is
- 21 placed on top of the document?
- 22 A. I do.
- Q. Was that prepared by you?
- 24 A. Yes.
- Q. Okay, and with the corrections noted in the Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 errata sheet are there any other corrections to your
- 2 deposition transcript?
- 3 A. Not that I'm aware of.
- Q. Okay. Thank you. I just wanted to establish
- 5 that because I may have some questions for you regarding
- 6 your deposition. One of the corrections that you made in
- 7 your deposition transcript is that you've changed the
- 8 words -- I think I asked you whether you were a climate
- 9 scientist and you corrected that to state that you're not
- 10 a climate scientist you're a climate ecologist, correct?
- 11 A. No. I'm an economist.
- 12 Q. Did I say ecologist? I apologize.
- 13 A. I could have sworn that when you asked me that
- 14 question on the phone you asked if I was a climate
- 15 economist and that was the question I thought I was
- 16 answering, and my answer would have been yes I am a
- 17 climate economist. I am not a scientist.
- 18 Q. Okay, and prior to this case you have never
- 19 estimated the methane leakage rate for natural gas
- 20 systems, correct?
- 21 A. That's right.
- 22 Q. And you've never calculated the density of
- 23 methane prior to this case, correct?
- 24 A. No.
- Q. And I think you just discussed a correction Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 that you made to your testimony, the original testimony,
- 2 in the surrebuttal, and one of those corrections was
- 3 correcting the density of methane that you used in your
- 4 original calculation, correct?
- 5 A. Yes. That's right.
- 6 Q. And with a methane leakage rate of three
- 7 percent that you utilized in your original calculations
- 8 once corrected for the proper density of methane it's true
- 9 that your analysis reflects that this project will result
- in a decrease in greenhouse gas emissions?
- 11 MS. LEVINE: Objection. That's a
- 12 compound question. There's many pieces to
- that. Perhaps the witness can answer it, but
- 14 if not --
- 15 BY MS. HAYDEN:
- 16 O. I would like to know if the witness found it
- 17 difficult to answer.
- 18 A. Well I lost track of it now. So can you start
- 19 again with it?
- 20 Q. Okay. You used a 3 percent density -- a 3
- 21 percent leakage rate in your calculation of greenhouse gas
- 22 emissions for this project, correct?
- 23 A. In my direct testimony that's right.
- Q. That's correct, and the density of methane
- 25 that you used you've now corrected. It was I believe 77 Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 pounds per MCF and you've now corrected it to be 42 pounds
- 2 per MCF?
- 3 A. That's right.
- 4 Q. And so with the methane leakage rate of 3
- 5 percent corrected for the correct density of methane, your
- 6 analysis now shows a reduction in greenhouse gases at a 3
- 7 percent leakage rate, correct?
- 8 A. Well I actually made two corrections to it,
- 9 not just one, and then also looked at a range of different
- 10 leakage rates in the analysis that I did.
- 11 Q. I understand that, and I'm asking you about
- 12 the three percent leakage rate that was in your original
- 13 testimony. Your computation now reflects a reduction in
- 14 greenhouse gases associated with this project?
- 15 A. Yes. If you make two assumptions, yes.
- 16 Q. Thank you. You took the -- your discovery
- 17 response 52 stated that you took the density of methane
- 18 from your calculation -- that you used for your
- 19 calculation from the Liquid Gas Encyclopedia?
- 20 A. Yes.
- Q. When you did that was it your assumption there
- 22 was liquid gas that would be in the Vermont Gas pipeline?
- 23 A. It was not -- I was looking for an appropriate
- 24 methane density to use and chose the incorrect one. I was
- not provided with the methane density. It wasn't part of Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 the original analysis that I was replicating.
- Q. Okay. And in this case you did not prepare a
- 3 life cycle analysis of greenhouse gas emissions associated
- 4 with this project; is that correct?
- 5 A. No. No. I have not.
- 6 Q. And in your discovery you've admitted that you
- 7 have never prepared a life cycle analysis of greenhouse
- 8 gas emissions for a natural gas system?
- 9 A. That's correct.
- 10 Q. And it's also true that in the course of your
- 11 professional career you have not advised clients relating
- 12 to matters associated with reporting requirements under
- 13 the EPA greenhouse gas reporting rule?
- 14 A. No, I have not.
- Okay. And you've never prepared a publication
- or report that analyzes the reporting requirements under
- 17 the greenhouse gas reporting rule?
- 18 A. No, no, I haven't.
- 19 Q. And you haven't analyzed the extent to which
- 20 the greenhouse gas reporting rule may or may not impact
- 21 the U.S. EPA greenhouse gas inventory data for emissions
- 22 from natural gas systems?
- 23 A. Sorry. How the rule itself may impact on the
- 24 emissions, have I analyzed that? No, I haven't.
- Q. Okay. And you have not reviewed the new Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 source performance standards -- the EPA new source
- performance standards in any detail, correct?
- A. You're referring to the new performance
- 4 standards for gas fields?
- 5 Q. Yes.
- A. No, I have not.
- 7 Q. And it's also true that you have not performed
- 8 any analysis or analyzed the impact of the U.S. EPA new
- 9 source performance standards on methane leakage rates from
- 10 natural gas systems?
- 11 A. No, I haven't.
- 12 Q. Okay. And you did not rely on the new source
- 13 performance standards in anyway for the development of
- 14 your greenhouse gas estimate for the Addison Natural Gas
- 15 Project?
- 16 A. No.
- 17 Q. At -- your prefiled at page 9 refers to four
- 18 life cycle analyses prepared in the last two years?
- MS. LEVINE: Which prefiled?
- MS. HAYDEN: Your direct prefiled page 9
- 21 answer 15.
- 22 A. Yes.
- 23 O. And it's true that these four studies that are
- 24 listed you did not actually read any one of the four
- 25 studies?

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- 1 A. No. Instead I reviewed a meta analysis of
- 2 these studies.
- 3 Q. And is that meta analysis the document that
- 4 you referred to on the following page which is the World
- 5 Resource Institute 2013 Report?
- A. That's right. It's submitted as an exhibit.
- 7 Q. That's your exhibit 6 I believe?
- 8 A. Yes.
- 9 Q. Okay. And the 3 percent leakage rate that you
- 10 describe in your original analysis and that you use to
- 11 calculate greenhouse gas emissions for this project my
- 12 understanding is that you developed that from the Table 1
- 13 that appears at page 10 of your prefiled testimony?
- 14 A. That's correct.
- 15 O. And for the record this is a table that
- 16 essentially was lifted from the World Resource Institute
- 17 or WRI report, correct?
- 18 A. Yes.
- 19 Q. How did you derive the 3 percent from the
- 20 various values that are in that table?
- 21 A. I took an average of the conventional and
- 22 unconventional rates -- leak rates that are shown here.
- 23 Q. And there are several columns in this table,
- 24 Table 1, there are leak rates for conventional and
- unconventional, and then there are several columns next to Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 each of those for a low range and a high range. Do you
- 2 see that?
- 3 A. Yes, I do.
- Q. Did you factor in the columns, the values in
- 5 the columns for a low or high range in your estimate of 3
- 6 percent?
- 7 A. No. Those are already factored into the
- 8 averages provided in the columns that are labeled as
- 9 conventional and unconventional.
- 10 Q. Do you have -- do you know why the, for
- 11 example, the Burnham life cycle analysis, which is the
- 12 first one that's reflected on Table 1, what -- why the
- point 9 per seven leak rate is shown there versus the 5.47
- 14 percent leak rate in the high range?
- 15 A. Do I know the specifics of the Burnham study?
- 16 No, I do not.
- 17 Q. What about the Howarth study?
- 18 A. No.
- 19 Q. H-O-W-A-R-T-H which is the second life cycle
- 20 analysis listed in the table. So you can't speak to and
- 21 you don't know on what basis the low number or the high
- 22 number reported in this Table 1, you know, what went into
- 23 those ranges, correct?
- 24 A. No. I can't.
- Q. Do you know whether any of those four studies Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 had a low and a high range or was that something that WRI
- 2 developed?
- 3 A. I would be very surprised if WRI developed it.
- 4 I understand this table to be showing the results from the
- 5 studies.
- 6 O. Okay. And so the dates of each of these
- 7 studies was either 2011 or 2012, correct?
- 8 A. Yes.
- 9 Q. And so that would be before the implementation
- of the new greenhouse gas reporting rule, correct?
- 11 A. I don't have the date of that implementation
- 12 in my head.
- 13 Q. Okay. What about the new source performance
- 14 standards, do you know whether the dates of these studies
- 15 precede or post date?
- 16 A. No, I don't.
- 17 Q. Okay. The WRI report discusses these various
- 18 studies, but it did not itself derive a methane leakage
- 19 rate by averaging the leak rates or the ranges of leak
- 20 rates from these four studies, correct?
- 21 A. It's been a while since I read that report.
- 22 I'm not sure of their methodology.
- Q. Okay. Do you want to turn to page 15 of what
- 24 you have marked as exhibit EAS 6?
- 25 A. Page 15? Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 Q. Yes. This is the WRI report. Do you see
- 2 there are several bullets, one entitled methane leakage
- 3 rate?
- A. Yes.
- 5 Q. And the second sentence in that bullet, can
- 6 you read it into the record starting with as points of
- 7 reference?
- 8 A. As points of reference we calculated two total
- 9 annual methane leakage rate estimates for U.S. natural gas
- 10 systems in 2010. Do you want me to continue from there?
- 11 Q. The second sentence as well.
- 12 A. These leakage rates were 2.27 percent using
- 13 2012 EPA GHG inventory data and 1.54 percent using 2013
- 14 draft inventory data.
- Okay, and so the WRI didn't average out these
- 16 prior studies or the leak rates that were identified in
- 17 these prior studies. They actually did their own
- 18 calculation and came up with something much lower than the
- 19 3 percent, correct?
- 20 A. Yes. They had a different methodology.
- 21 That's right.
- 22 Q. And do you know why in the WRI estimates the
- 23 leak rates decreased from 2.27 to 1.54 percent -- 1.54
- 24 percent between 2012 and 2013?
- A. No. It seems from this text it has to do with Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 the particularities of the emissions recording in 2012
- 2 versus 2013, but I'm not familiar with what exactly is
- 3 different between those two years.
- 4 Q. Can you turn to page 5 of the WRI report?
- 5 A. Yes.
- 6 O. And do you see there's a discussion under the
- 7 heading the impact of EPA's new source performance
- 8 standards?
- 9 A. Yes.
- 10 Q. Would you agree -- are you familiar with this
- 11 section of the text?
- 12 A. Off the top of my head, no.
- 13 Q. Do you know what the term green completions
- 14 means?
- 15 A. Yes, I do.
- 16 Q. Can you explain for the Board what that means?
- 17 A. Green completion is a term that's used for
- 18 effectively capping the leaks particularly at a well. So
- 19 it could be a variety of technology that are used to cap
- leaks as well and greatly decrease, maybe not to zero, but
- 21 greatly decrease leaks at a well.
- 22 O. And there's -- the second sentence in that
- 23 section which starts with the rule -- the new EPA rules?
- 24 A. Yes.
- Q. If you read through that, and I can have you Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 read it into the record but the Board has this document
- 2 for the record, it's true that WRI is reporting and they
- 3 have actually estimated that the new source performance
- 4 standards are going to -- are estimated to reduce methane
- 5 emissions to cut all upstream greenhouse gas emissions
- from shale gas operations between 40 to 46 percent below
- 7 their projected trajectory in the absence of the rules.
- 8 Do you see that?
- 9 A. I do see it. I don't see how it's very
- 10 relevant to the matter at hand.
- 11 Q. So it wasn't -- and you said you hadn't
- 12 reviewed the new source performance standards when you
- developed your analysis in this case?
- 14 A. Yes, I did not review them.
- 15 Q. Let me ask you this. If this project were
- 16 connected to the -- if the Vermont Gas pipeline system
- were connected to the U.S. pipeline system as a result of,
- 18 for example, expanding south to Rutland and into New York
- 19 or some other direction so that it were interconnected
- 20 with the U.S. system, do you think understanding the
- 21 impact of the new source performance standards would be
- 22 relevant to your analysis or to this proceeding?
- 23 A. Seems like -- you want me to answer a
- 24 hypothetical question about what would happen if the gas
- were sourced not from Canada as it is, but instead from Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 the United States?
- 2 Q. Correct. Yes.
- 3 A. Then yes. It wouldn't be the only important
- 4 thing, but yes it would have some relevance to the matter.
- 5 Q. Okay. Page 10 of your testimony.
- 6 A. Direct?
- 7 Q. Direct, yes.
- 8 A. Yes.
- 9 Q. You have a quote from the WRI report starting
- 10 at line 9 which states that emissions from natural gas
- 11 systems represent a significant source of global warming
- 12 pollution in the U.S., reductions in methane emissions are
- 13 urgently needed as part of the broader effort to slow the
- 14 rate of global temperature rise, and then you have a
- 15 reference to page two. Do you see that?
- 16 A. Yes.
- 17 Q. Can you turn to page 2 of the WRI report?
- 18 A. Yes.
- 19 Q. So as I understand it the quote that you have
- 20 stated in your testimony is one of five key findings in
- 21 the WRI report, correct?
- 22 A. Yes.
- 23 Q. You refer to the first finding only in your
- 24 testimony?
- 25 A. Yes. Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 Q. Do you agree that the second finding is that a
- 2 goal of cutting methane leakage rates from natural gas
- 3 systems to less than one percent can be achieved?
- A. Sorry. Let me read it and then maybe you can
- 5 ask me again. Yes. The question?
- 6 Q. The second key finding was that cutting
- 7 methane leakage rates from natural gas systems to less
- 8 than one percent can be achieved by reducing emissions by
- 9 one-half to two-thirds below current levels through the
- 10 widespread use of proven cost effective technology,
- 11 correct?
- 12 A. Yes.
- 13 Q. And that was actually discussed at a fair
- 14 length in this report. Okay. The third -- the fourth
- 15 finding also speaks to the EPA rules and their impact on
- 16 further reducing methane leakage rates, correct?
- 17 A. It's on that topic, yes.
- 18 Q. Did you read that portion of this report?
- 19 A. Yes.
- 20 Q. Is there a reason why you didn't include that
- 21 in your testimony but instead just included the first
- 22 finding?
- 23 A. Well in my reading of the WRI report I see it
- 24 as having two important purposes. One is the one that I
- relied on which is bringing together current literature in Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 a meta analysis, and so it provides a useful, convenient,
- 2 one place that's been brought together of a number of very
- 3 current studies at the time of this writing that are from
- 4 the published academic literature.
- It also has another purpose, the WRI report
- 6 does, which is it's making its own conclusions, making its
- 7 own observations and analysis about what the current and
- 8 expected future leak rates are. So I used it for the
- 9 former purpose and not the latter.
- 10 Q. The Howarth report, which is again referring
- 11 back to page 10 Table 1 of your testimony, that report or
- 12 that study is discussed at various places at length in the
- 13 WRI report. Do you agree with me?
- 14 A. Yes.
- 15 Q. And at page 16, for example, there's a
- 16 discussion about -- and I'll let you get there --
- 17 A. 16, right?
- 18 Q. Yes.
- 19 A. Yes.
- 20 Q. Do you recall reading that?
- 21 A. Uh-huh.
- 22 Q. And it's under the topic of why do GHG -- why
- 23 do life cycle GHG emissions estimates for shale gas differ
- 24 so much, correct?
- 25 A. Yes. Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 Q. The third paragraph in that discussion talks
- 2 about the largest potential source for methane emissions
- 3 during preproduction occurs during the flowback stage of
- 4 well completion. Do you see that?
- 5 A. Yes.
- Q. And at the bottom of that paragraph there's a
- 7 statement that Howarth was -- his estimates were
- 8 criticized because of the methane venting -- the estimate
- 9 of methane venting from Hanesville being at least 700
- 10 percent too high.
- 11 Did you take that into consideration when you
- decided to just do a straight average of the Howarth and
- 13 the other three life cycle analysis that are listed on
- 14 Table 1?
- 15 A. Yes, and I should explain that the alternative
- 16 that I think is being suggested here would be to remove
- 17 the Howarth estimate or to remove any estimates that seem
- 18 like they are further away from the center of the range,
- 19 and I disagree with that as a methodology.
- I think it's very important to include all of
- 21 the information in this kind of meta analysis and that we
- 22 would do all of ourselves a disservice by excluding values
- 23 in analysis like this that were out of the center of the
- 24 range. We need to take into consideration all of those
- 25 values.
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- 1 Q. All right. Well let's turn to the next page.
- 2 The third paragraph down there's another discussion of the
- 3 criticism of the Howarth report in the third paragraph.
- 4 Had you read that previously?
- 5 A. Yes.
- 6 O. And I think it's the third sentence into that
- 7 paragraph, and they are talking about the magnitude of
- 8 life cycle GHG emissions from the transmission stage,
- 9 correct?
- 10 A. Yes.
- 11 Q. For this cycle stage it states Howarth, et al.
- 12 bound their estimates using a variety of data sources
- including Russian pipeline data in which quote lost and
- 14 unaccounted-for gas end quote is treated as one hundred
- 15 percent vented, and my reading of this is that that was a
- 16 -- WRI included that because that was a pretty significant
- 17 shortcoming in the Howarth approach. Do you agree?
- 18 A. Yes, I think that's why they included it. I
- 19 think all of the studies had shortcomings and I think
- 20 that, as I said, it's important to include a full range of
- 21 these studies.
- The Howarth study in this particular meta
- 23 analysis serves a really important purpose. We would have
- 24 a problem with that as a study if it wasn't included, and
- 25 that's that the other studies that are used in the meta Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 analysis are all based on exactly the same underlying
- 2 data, whereas, the Howarth study is based on a different
- 3 source. It's very valuable to a full understanding of the
- 4 leakage rate.
- 5 Q. Are you aware of any US or Canadian
- 6 transmission pipeline that vents one hundred percent?
- 7 A. No, but it's not the only assumption that's
- 8 used in there and, you know, this isn't a full discussion
- 9 of all of the assumptions used in all of the studies.
- 10 CHAIRMAN VOLZ: If you're moving to a
- 11 different topic, just a quick clarification
- for the record. Could you define what you
- mean by meta analysis?
- DR. STANTON: By meta analysis M-E-T-A.
- 15 CHAIRMAN VOLZ: That's what I thought.
- DR. STANTON: And what I mean by that is
- 17 that it's an analysis that takes a look at a
- 18 literature and says what can we see by
- 19 examining this literature as a whole and learn
- from it. Rather than just looking at one
- 21 study I would come in and on top of the range
- of literature say what can I learn from the
- whole thing and synthesize it to come up with
- 24 a result.
- CHAIRMAN VOLZ: Thank you.

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- 1 BY MS. HAYDEN:
- 2 Q. So I guess I have to ask would you then
- 3 include everything even if you knew that there were values
- 4 that were incorrect or based on invalid assumptions?
- 5 A. I think that if -- in the published peer
- 6 reviewed literature if something has been superseded, if
- 7 error has been confirmed in that way, then yes in a meta
- 8 analysis I would remove that. So superseded meaning
- 9 somebody was doing a series of studies and each year
- 10 updated it, then no.
- In a meta analysis I would say you would use
- 12 the last one and not use the ones that came before it, and
- 13 similarly if there was a record showing that something had
- 14 been shown to be inaccurate in the peer reviewed
- 15 literature, then yes I think that would be a good reason
- 16 for leaving it out.
- 17 Q. The WRI report refers to -- it's Weber and
- 18 Clavin and it's listed on Table 1 as Weber, but the
- 19 document itself is often referred to the two authors as
- 20 Weber and Clavin and their report does critique Howarth,
- 21 correct?
- 22 A. There's a difference between critiquing
- 23 something and showing that it's incorrect.
- 24 Q. But --
- A. Yes. My understanding is that report Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 critiques it, but I don't see that as being the same
- 2 thing.
- 3 Q. But you didn't read it so you don't know; is
- 4 that correct?
- 5 A. I have not read it and I have not read the
- 6 rebuttal to it.
- 7 Q. Okay. Your rebuttal testimony at page 6 --
- 8 A. Yes.
- 9 Q. -- refers to the April 2013 report by the U.S.
- 10 Environmental Protection Agency on the first line.
- 11 A. Sorry. Yes. The Office of Inspector General,
- 12 yes, and we corrected that it was a February report,
- 13 right, and not a -- the OIG report is a February report.
- 14 Q. Okay, and in the cross exhibits that we've
- 15 provided to you do you have with you exhibit Cross CLF 33
- 16 which is the OIG report?
- 17 A. Yes.
- 18 Q. Can you turn to page 3 of that report? It's
- in the introduction section. There's some preliminary
- 20 pages and then --
- 21 A. Page 3?
- 22 Q. Yes. Under the heading of EPA's emission
- 23 inventories --
- 24 A. Yes.
- Q. -- if you read page 3 and 4 of this OIG report Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 describes the two different EPA inventories, correct?
- 2 A. Yes.
- 3 Q. And you understand there's a difference
- 4 between the National Emissions Inventory and EPA's
- 5 greenhouse gas inventory, correct?
- 6 A. Yes, I do.
- 7 Q. And the National Emissions Inventory does not
- 8 include greenhouse gas emissions, correct?
- 9 A. My best familiarity is with the greenhouse gas
- 10 inventory report so I couldn't say.
- 11 Q. Have you ever reviewed the National Emissions
- 12 Inventory?
- 13 A. I have not.
- 14 Q. Okay, and the first bullet on page 4 explains
- 15 that it's a nationwide inventory containing detailed
- 16 estimates of both criteria and toxic air emissions. Do
- 17 you see that?
- 18 A. I do.
- 19 Q. Do you know which toxic air emissions are
- 20 covered by the National Emissions Inventory or NEI?
- 21 A. No, I don't.
- 22 Q. You quoted from page 20 of the -- this OIG
- 23 report at page 6 of your rebuttal testimony. Can you
- 24 point me to where the statement that you make in your
- 25 testimony is made in the OIG report? Is it the sentence Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 that immediately precedes the heading limited data could
- 2 affect decision making impacting human health and the
- 3 environment?
- 4 A. Yes, it is.
- 5 Q. And the quote in your testimony states that
- 6 incomplete emissions data such as the gaps described above
- 7 for non-point sources will lead to modeling results that
- 8 underestimate the air quality impacts from oil and gas
- 9 production activities, correct?
- 10 A. Yes.
- 11 Q. I'll strike that or withdraw that question.
- 12 Turn back to page 19. The data gaps that are referenced
- are the incomplete data in the NEI, correct?
- 14 A. Yes.
- Okay. And if you could turn on page 20 to the
- 16 conclusion section?
- 17 A. Yes.
- 18 Q. And read the last two sentences?
- 19 A. This limited data coupled with poor quality,
- 20 insufficient emissions factors, and incomplete NEI data
- 21 hamper EPA's ability to assess air quality impacts from
- 22 selected oil and gas production activities.
- 23 O. And the last two sentence -- the sentence
- 24 prior to that, however EPA has limited directly measured
- 25 air emissions data on criteria and toxic air pollutants Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 for several important oil and gas production processes.
- 2 So this document is referring to data gaps in the NEI
- 3 inventory, correct?
- 4 A. Well I'm reading a few sentences here and
- 5 certainly that last sentence says incomplete NEI data.
- 6 Q. Okay. Did your -- did your estimate of
- 7 greenhouse gas emissions associated with this project take
- 8 into consideration renewable energy sources?
- 9 A. Can you ask the question again?
- 10 Q. Did your emissions estimate -- greenhouse gas
- 11 emissions estimate for the greenhouse gas emissions
- 12 associated with this project, the Addison Natural Gas
- 13 Project, take into consideration or address any renewable
- 14 energy resources?
- 15 A. No.
- 16 Q. Okay. Just one minute. I have nothing
- 17 further.
- 18 CHAIRMAN VOLZ: Okay. Thank you. Ms.
- Dillon, do you have questions for this
- 20 witness?
- MS. DILLON: No. Thank you.
- 22 CHAIRMAN VOLZ: I'm sorry. I couldn't
- hear you.
- MS. DILLON: No. Thank you.
- CHAIRMAN VOLZ: Mr. Saudek.

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1 CROSS EXAMINATION

- 2 BY MR. SAUDEK:
- 3 Q. There was some testimony this morning about
- 4 hydraulic fracturing at the sources in Canada and
- 5 emissions related to that. If there are substantial
- 6 emissions related to extraction of natural gas emissions
- 7 of methane in Canada, does that have an adverse effect on
- 8 Vermont in terms of global warming?
- 9 A. So if there are emissions from natural gas
- 10 extraction in Canada --
- 11 Q. Yes.
- 12 A. -- does it have an effect on Vermont?
- 13 Q. Yes.
- 14 A. I would say yes.
- 15 Q. Why would you say yes?
- 16 A. Well, as I understand it, the Vermont Gas is
- 17 sourced primarily from Canada. Mr. Bouton's testimony
- 18 said 85 percent from Canada. So to the extent Vermont is
- 19 interested in the greenhouse gas consequences of its
- 20 consumption of its actions, then it should be interested
- 21 in the release of greenhouse gases regardless of the
- 22 location where they are released. Greenhouse gases are a
- 23 global pollutant. It's immaterial where they are
- 24 released. It just matters that they are released.
- Q. Do you think that in looking at this case the Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 Public Service Board should be concerned about the 20-year
- 2 life cycle effects as well as the 100-year life cycle
- 3 effects of methane?
- 4 A. Yes. Both seem important.
- 5 Q. In fact, isn't it true that the 20 year is
- 6 coming more to the forefront, that people are becoming
- 7 more concerned with the nearer term effects because of the
- 8 increase in global warming in recent years?
- 9 A. I'm not sure I could make a statement about
- 10 what people are more concerned about.
- 11 O. How about --
- 12 A. Have I over time become more concerned about
- 13 near term effects? Is that it?
- 14 Q. Yes.
- 15 A. No. I think I'm at the same level of concern
- 16 that I was five years ago.
- 17 MR. SAUDEK: I have nothing further.
- 18 CHAIRMAN VOLZ: Thank you. Ms. Porter.
- MS. PORTER: The Department doesn't have
- any questions. Thank you.
- MR. YOUNG: Good afternoon, Dr. Stanton.
- DR. STANTON: Good afternoon.
- MR. YOUNG: Just a few questions here.
- You have three sets of testimony that you
- filed in this case.
 - Capitol Court Reporters, Inc. (800/802) 863-6067

1	DR.	STANTON:	Т	did.
-	D1(•	O 11111 1 O 11 •		$\alpha \pm \alpha$.

MR. YOUNG: And when I read your first set of testimony it seemed you were essentially suggesting that the natural gas pipeline may actually increase greenhouse gas emissions, and as I read the three sets and get to the end after the adjustments that you made such as for the density and some of the other adjustments that were recommended your numbers seem to show that in your base case scenario that actually the pipeline is likely to reduce greenhouse gases, but that there's significant uncertainty.

Is that a fair characterization of where you came out in the end?

DR. STANTON: No, it isn't.

MR. YOUNG: Okay. What did I miss?

DR. STANTON: I think that my reading of the -- well I can't say that I have read the record as a whole, but the portions of the record that I have read, testimony that I submitted, starting with Ms. Simollardes' testimony, my testimony, Mr. Bluestein's testimony, Mr. Poor's testimony, that reading all of these and taking that along as a

all of these and taking that along as a Capitol Court Reporters, Inc. (800/802) 863-6067

process of the analysis that was being done becoming more accurate over time, that what I have learned in that is the concern that we all should have in this about several uncertainties that I don't think were revealed from the beginning, and one is the leak rate. We have all been talking about that.

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I think we should be considering a range of leak rates since it does seem uncertain as to what the actual leak rate at this time both because there are real actual uncertainties about this. It's something that is difficult There's a process going on now to measure. for doing a better job of measuring that in the U.S., however, we know that this gas isn't coming from the U.S. on the whole. We're not sure what the leak rate is in Canada.

Those are all good reasons to want to look at a range, and then I think one of the other important uncertainties, there may be other ones, but the other one that stands out for me is that the analysis that we've all been working on and improving is based on an assumption that the Addison pipeline will only be used to -- as replacement, as a conversion

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from fuel oil and propane just to convert those uses over, but my understanding of the testimony that there is really a lot more capacity, another third of capacity in that line, and so it seems to me that a more appropriate analysis would be looking at this line used to its full capacity that we should at least be considering the line used to its full capacity in addition to considering what if we just used it to replace current fuel uses. And my analysis of this is that even if the leak rate were zero, and I don't think anybody is suggesting that it is, but even if the leak rate were zero, if you use that line to pull capacity you get an emissions increase for Vermont.

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MR. YOUNG: Let me try to impact a couple different things in what you just said. Let's just do a straight -- I'm just trying to make sure I understand your analysis.

If you just assume I believe the 3

percent leak rate, which I realize you have

raised some uncertainty about, and you assume

that you're just measuring not incremental

usage which is the part you just added and

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1	I'll get to that in a minute, but just the
2	conversion and it were a straight
3	displacement, and I realize you don't accept
4	that assumption, but assuming that to the
5	extent you're displacing natural gas has some
6	is likely to have some greenhouse gas
7	benefits. Is that where your conclusion was?
8	DR. STANTON: At the 3 percent leak
9	rate, yes.
10	MR. YOUNG: Okay, and that was what I
11	was trying to get at in my first question. So
12	beyond that your basic analysis on that
13	assumption shows it could be a net positive
14	for greenhouse gases, but you have two
15	additional concerns. Number one, uncertainty
16	in that number, and, number two, the potential
17	for incremental usage that simply increases
18	greenhouse gases generally?

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DR. STANTON: Yes in that this line has more capacity than we're seeing being used.

MR. YOUNG: And the net of that is why you're expressing concerns about this is likely to lead to an increase of greenhouse gases generally?

DR. STANTON: No because I think that Capitol Court Reporters, Inc. (800/802) 863-6067

just the one change -- so even if the leakage rate were zero or as low as -- if you want to bring it down from three as low as you want to go, just that one change, looking at using the line to full capacity that alone makes it an emissions increase.

CHAIRMAN VOLZ: But the line has the capacity that it has because the company is putting in that size in order to go further than just this extension. It's planning to go down to Rutland and it's also building in capacity to potentially serve International Paper. If we don't approve those extensions, then that capacity may not be used. If we do approve those extensions, there will be further displacement occurring that's not being reflected in your analysis when you take it out to the full capacity. So how do you deal with that? How do you respond to that?

DR. STANTON: I don't know the particularities of how you make your decisions, but it seems to me that if that's the size of the line, then even if it's not extended, if the decision is made not to allow the extension, you could still have some new Capitol Court Reporters, Inc. (800/802) 863-6067

natural gas CC, a new industrial plant sited along that line to use it to full capacity.

CHAIRMAN VOLZ: Okay.

MR. YOUNG: You're making the assumption that to the extent there is capacity that is presently not dedicated for use that there is a reasonable likelihood that that could be a new use as opposed to a change in use from another facility that might not be using propane or fuel oil?

DR. STANTON: Yes. I think it's something the Board should take into consideration.

MR. YOUNG: The result of this is what I want to get to. Because of the uncertainty and because of your concern about the -- that this could lead to incremental greenhouse gas emissions you have a recommendation both in your rebuttal testimony and it's reiterated in your surrebuttal testimony that VGS should provide some funding for thermal efficiency for fuels other than natural gas, correct?

DR. STANTON: The thermal efficiency

MR. YOUNG: Right. You're correct. Capitol Court Reporters, Inc. (800/802) 863-6067

investments, yes.

were you thinking of? I mean are you talking
statewide? Are you talking a particular
region? Do you have particular ideas what

5 that offset should be?

DR. STANTON: I do not have a number in mind for the appropriate offset. I do think it should be statewide. I think that Vermont takes its greenhouse gas responsibility as a state. There's a state inventory and that's how it's measured, and so offsets to it can appropriately be done for the state as a whole.

MR. YOUNG: Would this be part of say an all fuels efficiency program, a statewide all fuels efficiency program is what you're thinking of?

DR. STANTON: I think that would be a good and useful offset.

MR. YOUNG: Do you have any recommendations for what an appropriate measurement as to the level of that offset should be?

DR. STANTON: No. It's not something that I have considered. I'm sorry. Capitol Court Reporters, Inc. (800/802) 863-6067

- MR. YOUNG: Okay. I think that covers
 my questions. Thank you very much.
- 3 CHAIRMAN VOLZ: Any followup questions 4 to our questioning up here? Any redirect?
- 5 MS. LEVINE: Yes. A few questions.
- 6 Thank you.

7 MS. HAYDEN: Sandy, just one thing. did realize I didn't move in any of my cross 8 9 exhibits and through the cross examination I eliminated a number of them, and I can do that 10 11 after your redirect or whatever you prefer, 12 but I do want to move in some of the cross 13 exhibits that we circulated, but I'm going to 14 reduce the number quite a bit based on the 15 direct examination or cross examination.

16 CHAIRMAN VOLZ: Do you want to ask
17 questions then we'll take this up?

18 MS. LEVINE: Yes.

19 CHAIRMAN VOLZ: Why don't we finish the 20 cross then we'll take up what we're admitting 21 or not admitting.

MS. HAYDEN: Okay.

23 REDIRECT EXAMINATION

24 BY MS. LEVINE:

Q. Good afternoon.
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- 1 A. Good afternoon again.
- 2 Q. Starting from your most recent questions you
- 3 were asked about the importance of the capacity of the
- 4 pipeline in terms of greenhouse gas emissions. Do you
- 5 have that in mind?
- 6 A. I do.
- 7 Q. Can you explain how your analysis included the
- 8 capacity of using the gas in the pipe to serve the
- 9 International Paper facility, Ticonderoga?
- 10 A. Original direct?
- 11 Q. No. Your later analysis.
- 12 A. It didn't.
- 13 Q. It just looked at the overall capacity of the
- 14 pipeline?
- 15 A. It looked at the capacity of the sort of the
- 16 base project which is -- they were labeled in the original
- 17 -- they were labeled with IP and without IP.
- 18 Q. And Mr. Saudek asked you some questions
- 19 concerning the 20-year effects versus 100-year effects of
- 20 methane. Do you have those in mind?
- 21 A. Yes.
- 22 Q. Could you explain what the difference is?
- 23 A. I think there are two differences that we can
- 24 be talking about, both of which seem important, and one is
- just the period over which we're doing our analysis. If Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 we're looking at the cumulative emissions, then over how
- 2 many years are we counting up those emissions. If we're
- 3 counting up benefits, net present values of benefits, over
- 4 how many years are we doing that, 20 or out to 100, but
- 5 there's a second difference that may also come into effect
- 6 and that's with the global warming potential, and as far
- 7 as I know everyone in this docket has been using the 100
- 8 year global warming potential. That's certainly what I
- 9 used, and conceivably if somebody wanted to limit their
- 10 analysis to 20 years, then they might also use the 20-year
- 11 global warming potential possible.
- 12 Q. Is there a difference in the potential in 20
- 13 years versus 100 years?
- 14 A. There's a large difference.
- 15 Q. By factors of what?
- 16 A. I think it's a factor of three.
- 17 Q. Can you explain why a meta analysis was
- 18 helpful for you to use for purposes of this proceeding?
- 19 A. From my perspective the question of what's the
- 20 appropriate leakage rate to use for methane is a broad
- 21 question that's currently in academic dispute. It's a
- live question that's being worked on by any number of
- 23 different researchers, not just in the U.S., around the
- 24 world trying to figure out what are appropriate methane
- 25 leakage rates to use.
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1 I think one of the things that we can see by
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- 2 the large variation in that literature is that it's not
- 3 all uncertainty. It's not all good and bad measurements.
- 4 There's also variation from one system to the next which
- 5 is one of the reasons why I think it would be important to
- 6 do system specific analysis in order to figure out what
- 7 the actual emissions leakage rates are for Vermont Gas's
- 8 gas.
- 9 So there is that variation going on, but the
- 10 reason that I wanted to look at the meta analysis is it
- 11 gave me a window into the state of the literature at that
- 12 moment, and that's what I think is important is observing
- 13 how this literature, which is active, which is a movement,
- is progressing as different people add their pieces to it.
- 15 No one of those contributions to it is the answer to
- 16 what's the leakage rate, but rather we look at that
- 17 literature as a whole and we do our best to understand
- 18 what the collective scientific community is moving towards
- 19 as an understanding.
- 20 Q. And Miss Hayden pointed out a number of
- 21 critiques of some of the specific studies that were used
- 22 in the WRI report. Do you have those questions in mind?
- 23 A. Yes.
- Q. Can you explain how those critiques of those
- 25 specific studies affect your analysis?

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- 1 A. They don't. I think that any time somebody
- 2 publishes a scientific analysis other people have
- 3 criticisms to make of it and that's good and is an
- 4 important part of this collective process of coming to a
- 5 better answer on any question. So to me it's not that
- 6 important.
- 7 It's important to look at the full range if
- 8 something has been definitively disproven than to remove
- 9 it, but aside from that keep in these different data
- 10 points that are just evidence of a live and active
- 11 discourse.
- 12 Q. And if you know, can you tell me the status in
- 13 terms of whether they were published or peer reviewed of
- 14 the studies that were included in the WRI report?
- 15 A. Off the top of my head, no, I can't.
- 16 Q. And Mr. Young pointed out some of the changes
- in your calculations over time from June to September. Do
- 18 you have those questions in mind?
- 19 A. Yes.
- 20 Q. Can you explain how your new calculations
- 21 affect your conclusions regarding the greenhouse gas
- 22 emissions impacts of this project?
- 23 A. They don't. I still have the same conclusion.
- Q. Which is?
- A. That there's a risk to Vermont that this Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 project will increase its greenhouse gas emissions and
- 2 that an appropriate action on the part of the Board would
- 3 be to take steps to offset that risk to hedge that risk
- 4 for Vermont.
- 5 Q. In response to a question from Ms. Hayden you
- 6 indicated that some language in the WRI reporting was not
- 7 relevant to the matter at hand. Do you recall that?
- 8 A. I can't remember which bit it was.
- 9 Q. Do you recall questions regarding the impact
- 10 of the new source performance standard?
- 11 A. Yes.
- 12 Q. Can you explain the relevance of that standard
- 13 to your analysis?
- 14 A. Yes. So there are all sorts of new source
- 15 performance standards. I believe the only one we're
- 16 talking about here is the new source performance standards
- 17 that affect gas fields. So not the new source performance
- 18 standard that's in the news today, for example, which is
- 19 about greenhouse gas emissions.
- The one that's about gas fields, the operation
- 21 of gas fields and the correct standards that have to be
- 22 used, certainly for -- if the gas we were talking about
- 23 were coming from the U.S., which we've been given to
- 24 understand that only 15 percent of it is, but if it were
- or for that 15 percent, then yes for the portion of it Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 that is coming from new gas drilling, nothing that's
- 2 currently existing, but only for new gas drilling, then
- 3 those standards I believe require green completion which
- 4 would dramatically lower leak rates.
- 5 So it's not for all of the gas, for a small
- 6 percentage of it, and then from that percentage for a part
- 7 of it that's a new part.
- 8 Q. And Ms. Hayden asked you a question regarding
- 9 whether you prepared a life cycle greenhouse gas emissions
- 10 analysis. Do you recall that?
- 11 A. She asked if I had done one for the natural
- 12 gas sector or industry, yes.
- 13 Q. And you responded you did not?
- 14 A. I have not. No.
- 15 Q. And could you explain how that's different
- 16 than the analysis that you did provide?
- 17 A. Yes. The analysis that I provided is really a
- 18 very simple emissions analysis. It started out with Ms.
- 19 Simollardes' spreadsheet. I adapted it. A couple more
- 20 people have adapted it on top of mine, and it's a very
- 21 simple spreadsheet that lays things out and adds and
- 22 subtracts them based on assumptions about what possible
- 23 leak rates might be.
- Nobody that I know have -- or everything that
- I have seen submitted to this docket there hasn't been a Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 life cycle analysis of the actual natural gas that's being
- 2 sourced to Vermont. A life cycle analysis would be
- 3 actually going out and tracking the movement of that gas
- 4 and learning everything that could be learned about it
- 5 from the source of it all the way to its combustion, and
- 6 that's not something that has occurred. So it would be
- 7 actual measurement of leakage rates in this case from the
- 8 very source of it all the way to its eventual combustion.
- 9 Q. And Ms. Hayden asked you a question about your
- 10 comparing the use of natural gas to displace renewable
- 11 energy. Do you recall that question?
- 12 A. I do.
- 13 Q. And can you explain I guess over the life of
- 14 the project what would be your expectation of what the gas
- 15 from the system would displace?
- 16 A. What the gas from the system --
- 17 Q. What the gas use from the system would
- 18 displace?
- 19 A. I guess I'm confused by the whole thing here.
- 20 So my understanding is that Vermont Gas is suggesting that
- 21 the gas will displace fuel and propane home and I think
- 22 some businesses heating use, direct use of fuel. So I'm
- 23 not aware of anybody having done an analysis of it
- 24 displacing renewables of any kind.
- Q. Would you expect going out 50 to 100 years Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 there would be some displacement of renewable power?
- 2 A. I honestly don't know.
- MS. LEVINE: That's all I have. Thank
- 4 you.
- 5 CHAIRMAN VOLZ: Thank you. Dr. Stanton,
- I think we're done. You're excused. Thank
- 7 you very much.
- 8 MS. HAYDEN: Except to get the cross
- 9 exhibits into the record. I mean I can either
- 10 reduce the number of exhibits or I would move
- all of them in.
- MS. LEVINE: CLF had objections to many
- of them so I would like to know --
- MS. HAYDEN: Okay. Exhibit 21, which is
- a response from Dr. Stanton to Petitioner's
- discovery 1-45.
- 17 CHAIRMAN VOLZ: Any objection to that?
- 18 MS. LEVINE: No.
- 19 CHAIRMAN VOLZ: Okay. That one is
- admitted.
- 21 (Exhibit Petitioner Cross 21 was admitted
- into the record.)
- MS. HAYDEN: Exhibit 23 which is another
- response to a discovery response by Dr.
- 25 Stanton.
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Page 137 1 CHAIRMAN VOLZ: Any objection to that 2 one? MS. LEVINE: There were no questions about this in the cross examination. 4 5 Then I'll just ask the MS. HAYDEN: 6 question. 7 CHAIRMAN VOLZ: Do you want to let that 8 go in or do you want to have her ask the 9 question now and get the answer now? I would like her to ask the 10 MS. LEVINE: 11 question. 12 CHAIRMAN VOLZ: All right. BY MS. HAYDEN: 13 14 In your testimony you make some recommendations and speak to the Vermont Comprehensive 15 16 Energy Plan, and the question that we asked you in discovery is did you speak to or inquire of any 17 18 representative at the DPS regarding the Comprehensive Energy Plan or CEP and how this project will address 19 Vermont's energy goals? 20 21 Α. Yes. 22 And do you recall your answer? 0. 23 Yes. My answer is no I have not spoken to

Α.

Q.

anybody in that Department.

24

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Thank you, and so I move the admission of

1 exhibit 23.

2 MS. LEVINE: Now I object because she's

already asked the question.

4 MS. HAYDEN: That's fine.

CHAIRMAN VOLZ: I mean the whole practice of -- this whole practice I think if you want to have witnesses essentially confirm what they gave you in discovery and you want to use the discovery responses as an exhibits to do that, I think you need to talk to the attorney for the other side in advance, make sure they have no objection to doing it that way. If they do, then you have to ask the questions here because it's not necessarily appropriate practice to just bring in discovery responses unless there's a prior inconsistent statement unless using it for impeachment.

MS. HAYDEN: We provided these exhibits this morning and this is the first I have heard there are any objections and usually this comes up first thing in the morning. I do appreciate that Dr. Stanton didn't get here until just about noon, which is when we were breaking or after noon. So I don't know that Capitol Court Reporters, Inc. (800/802) 863-6067

I had an opportunity to react to this until right now.

CHAIRMAN VOLZ: I'm not directing that just at you. I'm directing that to everybody as far as the practice goes. So I guess your understanding is that when you share these exhibits with people in advance you expect them to come tell you in advance whether they have objections?

MS. HAYDEN: Yes. That's been my experience.

MS. LEVINE: And my experience is they are providing to give a heads up as to what exhibits may be used during cross examination and you raise any objections during the cross examination which I am doing.

CHAIRMAN VOLZ: Right. So I would say if you haven't heard from the other side, you should go talk to them before. Not just assume that if you haven't heard everything is fine.

BOARD MEMBER BURKE: As it is I guess we have to proceed with how we're doing this so continue.

MS. HAYDEN: I'm trying to because I Capitol Court Reporters, Inc. (800/802) 863-6067

Page 140 know you want to get out of here early. 1 CHAIRMAN VOLZ: We just can't run over. 2 It's not that we're trying to get out of here 3 4 early. We want to have everybody have an opportunity to do what they need to do, but we 5 do have to be done with this room. 6 7 BOARD MEMBER COEN: Our hearing room is available if we have to go late, Ms. Hayden. 8 9 MS. HAYDEN: Okay. I think I only have five more. Exhibit 24 which is a discovery 10 11 response. 12 MS. LEVINE: This was already covered in 13 your cross examination. I don't think it's 14 necessary. 15 MS. HAYDEN: I didn't get into the how 16 the -- it was calculated. CHAIRMAN VOLZ: Why don't you just ask 17 18 the question. It's just easier. 19 MS. HAYDEN: Well it's a very long 20 answer. Forget it. 21 CHAIRMAN VOLZ: There was an objection 22 to the answer as well. 23 MS. HAYDEN: I think that's fine. 24 won't offer that one.

CHAIRMAN VOLZ: Okay.
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Page 141 The next exhibit is exhibit 1 MS. HAYDEN: 2 27 which is the geophysical research of -- the document that was the report published by 4 Geophysical Research Letters regarding the 5 Utah study, and this is referenced and relied 6 upon by Dr. Stanton in her prefiled testimony. 7 CHAIRMAN VOLZ: Any objection? MS. LEVINE: No objection. 8 9 CHAIRMAN VOLZ: That one is admitted. 10 (Exhibit Petitioner Cross 27 was admitted into the record.) 11 12 MS. HAYDEN: The next document -- and 13 I'm sorry. Did I say the exhibit number? 14 That was exhibit 27. 15 MS. TIERNEY: You mean exhibit 16 Petitioner's CLF Cross 27. 17 MS. HAYDEN: Yes. The next exhibit is exhibit Petitioner Cross CLF 28 which is the 18 19 supplemental information that was posted on 20 the web site provided the workpaper for the 21 Utah study. 22 MS. LEVINE: There were no questions 23 about this so there's -- my understanding there's been no foundation laid that would 24 allow the admission. 25 Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 BY MS. HAYDEN:
- Q. Did you read the supporting materials?
- A. Can you direct me to the right thing to look
- 4 at please?
- 5 Q. Yes.
- 6 CHAIRMAN VOLZ: CLF 28.
- 7 BY MS. HAYDEN:
- 8 Q. It's your rebuttal testimony. Yes. Your
- 9 rebuttal testimony referred to the Utah study.
- 10 A. I thought you were going to direct me to the
- 11 exhibit.
- 12 Q. First I want to tie it back to your testimony.
- 13 A. Sorry. I have a lot of pieces of paper here.
- 14 I lost my rebuttal. Sorry. Here it is.
- 15 Q. Page 10.
- 16 A. Yes.
- 17 Q. You make the statement beginning on line 3 --
- 18 I'm sorry, it's line 6, 4 through 6 you refer to a new
- 19 study published in Geophysical Research Letters, and then
- 20 state it's available at and you give -- I never know what
- 21 these web letters are called -- a http site. Do you see
- 22 that?
- 23 A. Yes.
- Q. Did you read the research paper itself?
- 25 A. I did not.
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- 1 Q. Did you -- but you were aware of this web site
- 2 because you referred to it in your testimony, correct?
- 3 A. Yes. I read the abstract which is what's at
- 4 that web site.
- 5 Q. And do you agree with me that if you look at
- 6 the bottom of exhibit CLF 28 --
- 7 A. Sorry. Where would I? Is that in the stack
- 8 of stuff here? Okay.
- 9 O. The bottom -- both of these documents came --
- 10 you gave a web reference and exhibit 28 --
- 11 A. Exhibit 28.
- 12 CHAIRMAN VOLZ: At the bottom of the
- page there's a web address.
- 14 A. Yes.
- 15 O. And so it's the same site?
- 16 A. No, it's not. It's not the same site.
- 17 O. It's the same site --
- BOARD MEMBER COEN: Let Ms. Hayden
- 19 finish her statement please.
- 20 A. I'm sorry.
- 21 O. Yours refers to abstract and this is
- 22 supplemental information, correct?
- 23 A. They are two different url's. One is the url
- 24 for the abstract and one is the url for the supplemental
- 25 information.

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1 Q. But you would agree with me that the -- you
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- 2 recall for the supplemental information relates to the
- 3 content of what's in the abstract?
- 4 A. Yes.
- 5 Q. Thank you. I would like to move in exhibit
- 6 CLF 28.
- 7 CHAIRMAN VOLZ: Any objection?
- 8 MS. LEVINE: No.
- 9 CHAIRMAN VOLZ: Okay. It's admitted.
- 10 (Exhibit Petitioner Cross CLF 28 was
- admitted into the record.)
- 12 MS. HAYDEN: The last document I believe
- -- several more. The Office of Inspector
- 14 General report, which is cited in your
- testimony, is exhibit CLF 33 and I would like
- to move that.
- 17 CHAIRMAN VOLZ: Any objection?
- 18 MS. LEVINE: Is this the report that
- 19 you're citing to?
- DR. STANTON: Yes.
- 21 CHAIRMAN VOLZ: Okay. That's admitted.
- 22 (Exhibit Petitioner Cross CLF 33 was
- admitted into the record.)
- MS. HAYDEN: Nothing else.
- CHAIRMAN VOLZ: Now you're excused. Capitol Court Reporters, Inc. (800/802) 863-6067

Page 145 Thank you. 1 2 DR. STANTON: Thank you. CHAIRMAN VOLZ: Now we're ready for Dr. Erickson I believe -- Dr. Erickson. Excuse 4 5 me. 6 BOARD MEMBER COEN: Dr. Erickson, do you 7 want to raise your right-hand? Jon Erickson, 8 9 Having been duly sworn, testified as follows: 10 BOARD MEMBER COEN: Would you state your 11 12 name for the record. 13 DR. ERICKSON: Jon Erickson. 14 DIRECT EXAMINATION 15 BY MS. LEVINE: 16 Good afternoon, Dr. Erickson. Good afternoon. 17 Α. 18 Q. Do you have before you the prefiled testimony of Jon Erickson? 19 20 I do. Α. 21 And exhibit CLF JE 1? 0. 22 I do. Α. And were those prepared by you or under your 23 Q. 24 supervision? 25 Yes, they were. Α. Capitol Court Reporters, Inc. (800/802) 863-6067

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Do you have any corrections to make to your
 1
          Q.
     testimony?
 2
                 One small change. My testimony under the
          Α.
     answer 10, I guess it's line 9, I stated that Vermont has
 5
     temporarily banned within state borders. I'm striking
     temporarily because it's actually a straight-up ban.
 6
 7
          Q.
                 With that correction is your testimony and
     exhibit true and accurate?
 8
 9
          Α.
                 It is.
                                     I move the admission of Dr.
10
                       MS. LEVINE:
11
                 Erickson's testimony and exhibit CLF JE 1.
12
                       CHAIRMAN VOLZ: Any objection?
13
                       MS. HAYDEN:
                                    No objection.
14
                       CHAIRMAN VOLZ: Okay. It's admitted.
15
                        (The Prefiled Testimony of Jon Erickson
16
                 was admitted into the record.)
17
                       (Exhibit CLF JE 1 was admitted into the
18
                 record.)
19
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- 1 MS. LEVINE: Dr. Erickson is available
- for cross examination.
- 3 CHAIRMAN VOLZ: Ms. Hayden, do you have
- 4 questions for this witness?
- 5 CROSS EXAMINATION
- 6 BY MS. HAYDEN:
- 7 Q. I have only one question and it relates to --
- 8 and I assume you have been provided with the cross
- 9 examination exhibits. I think I see in front of you -- we
- 10 have only one cross examination exhibit which is your
- 11 response 55 to Petitioner's discovery. Was this prepared
- 12 by you?
- 13 A. It was.
- 14 Q. And is it true and accurate to the best of
- 15 your information?
- 16 A. It is.
- MS. HAYDEN: I have no further questions
- and I move the admission of exhibit Petitioner
- 19 Cross CLF 35.
- 20 CHAIRMAN VOLZ: Any objection?
- 21 MS. LEVINE: Objection. There was no
- 22 foundation laid to the admission of that
- exhibit. She can ask the question and he can
- 24 provide an answer.
- 25 CHAIRMAN VOLZ: Right. Why don't you do Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 that.
- 2 BY MS. HAYDEN:
- 3 Q. Let's just ask the question. What is the
- 4 basis for the statement at page 7 line 13 of your
- 5 testimony concerning likelihood of customers converting to
- 6 renewables for 35 years? Is it your testimony that
- 7 customers in Addison County should continue burning oil
- 8 now because people switch to renewables faster? If so,
- 9 please explain the basis for this and produce all
- 10 documents supporting this. Can you please read your
- 11 answer?
- 12 CHAIRMAN VOLZ: I think you need to have
- him give the answer. Then if he's
- inconsistent with that statement, then you can
- impeach him. That's the proper way to do
- this. Not just wholesale admit discovery
- 17 responses.
- 18 I realize it's more efficient to do it
- that way and we don't necessarily discourage
- it, but you need to work it out in advance if
- that's what you're going to do.
- MS. HAYDEN: Okay and we have used this
- process before.
- 24 CHAIRMAN VOLZ: I know we have, but we
- 25 have had concerns about it.
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1 MS. HAYDEN: Okay. This is the first
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- time it's been expressed to me, and I would
- 3 note that these were statements that were made
- 4 under oath, but I have no problem with this if
- 5 this witness --
- 6 CHAIRMAN VOLZ: Ask the question. Let
- 7 him give his answer. Then you can use it.
- 8 BY MS. HAYDEN:
- 9 Q. Do you have the question in mind?
- 10 A. I do.
- 11 Q. Okay.
- 12 CHAIRMAN VOLZ: I will say I don't have
- a problem with this process because it is more
- 14 efficient, and so while you technically can
- object and we have to go through this it's not
- helpful necessarily. I don't want you to get
- the wrong impression. Go ahead.
- 18 A. My testimony really doesn't recommend what
- 19 customers in Addison County should do, and I've referred
- 20 to the 35-year time frame because I'm referring to
- 21 Vermont's Comprehensive Energy Plan which has a target of
- 22 90 percent renewables by 2050.
- Q. And it's also true that your testimony doesn't
- 24 address the likelihood of customers converting?
- 25 A. It does not.
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- 1 Q. Okay. And you haven't done any analysis in
- 2 connection with the likelihood of customers converting to
- 3 renewable energy?
- 4 A. I have not.
- 5 MS. HAYDEN: I have nothing further.
- 6 CHAIRMAN VOLZ: You're finished?
- 7 MS. HAYDEN: I had three questions and
- 8 I'm done and the witness has answered.
- 9 CHAIRMAN VOLZ: Okay. Great. The other
- 10 point I would make about this, Ms. Levine, is
- that this could also be construed as a party
- 12 admission and therefore be admissible along
- that basis. We could have overruled your
- objection as well.
- 15 So this whole area I would like to be
- efficient, if possible. This was not
- efficient the way we just did it, although
- 18 because you asked the question live and you
- 19 got an answer, then you asked some followup
- questions which you wouldn't have gotten had
- you done it the other way. So all these
- things can be taken into consideration for the
- future and I would appreciate that.
- BOARD MEMBER BURKE: Mr. Chairman, all
- due respect, as soon as we're out of here Capitol Court Reporters, Inc. (800/802) 863-6067

Page 151 today they are not going to be thinking about 1 2 the future any more. CHAIRMAN VOLZ: Probably not. A lot of 4 these parties appear here all the time, 5 including these two. 6 BOARD MEMBER BURKE: Understood. CHAIRMAN VOLZ: We're ready for Agency 7 of Natural Resources. 8 9 MS. DILLON: No questions. Thank you. 10 CHAIRMAN VOLZ: Thank you. 11 MR. YOUNG: Good afternoon, Dr. 12 Erickson. Your testimony talks about looking 13 at the effect of the pipeline on long term 14 greenhouse gas emissions. What do you 15 consider long term when you say that? 16 DR. ERICKSON: Well when I look at the 17 Vermont commitments to greenhouse gas 18 reductions the State of Vermont goes out to 19 2050. So most of my -- my testimony is 20 referring to a time period up to the year 2050. 21 22 MR. YOUNG: Just -- we have heard 23 different time periods. Some people say 20. 24 Some people say 100. Just trying to figure 25 out what you're thinking. Capitol Court Reporters, Inc. (800/802) 863-6067

		Page 152
1		BOARD MEMBER BURKE: Could I just a
2		second, Mr. Young? So, Dr. Erickson, you took
3		a look and said this plan has 90 percent in
4		2050. You just did the math and that's where
5		you came up with the 35 years. Is that
6		basically how you did it?
7		MR. ERICKSON: That's correct.
8		BOARD MEMBER BURKE: That's refreshing
9		somebody did it that way. Thank you.
10		MR. YOUNG: In the last paragraph of
11		your testimony you talk about weighing the
12		addition of natural gas against a shift
13		directly to renewables or increased use of
14		renewables such as increased use of biomass
15		for heat, correct?
16		DR. ERICKSON: Yes.
17		MR. YOUNG: My question is sort of a
18		practical one. How are you assuming that
19		that's going to what is it that we're
20		supposed to order that's going to produce that
21		since we may not have the ability to order say
22		the installation of district heating in a
23		particular location?
24		DR. ERICKSON: So any of these choices
25	Capitol	over energy types require significant upfront Court Reporters, Inc. (800/802) 863-6067

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probably differ on take rates and what is

important to the buyers in those marketplaces,

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Page 154 is that true? 1 2 DR. ERICKSON: Yes. BOARD MEMBER BURKE: Are you familiar with what's now GMP but was at the time of its 4 5 inception the Cow Power program that Central Vermont Public Service had? Do you understand 6 7 that program at all? DR. ERICKSON: I do not. 8 9 BOARD MEMBER BURKE: If I told you that 10 program allows for customers to chose 11 purchasing power that was produced through 12 methane digesters --13 DR. ERICKSON: I'm sorry. You said Cow Power? I am familiar with that. 14 15 BOARD MEMBER BURKE: That's a choice 16 that comes with a premium. Are you aware there's a fairly substantial take rate for 17 18 that power in Vermont now? 19 DR. ERICKSON: For choosing Cow Power? 20 BOARD MEMBER BURKE: Yes. DR. ERICKSON: I wouldn't characterize 21 22 it as substantial, but yeah there is a take 23 rate. 24 BOARD MEMBER BURKE: And does that

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indicate to you that Vermonters are aware and

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- open to the use of renewable resources in
- 2 their portfolio for their own expenditure on
- 3 their energy costs?
- DR. ERICKSON: That provides an option,
- 5 a voluntary option.
- BOARD MEMBER BURKE: Thank you.
- 7 CHAIRMAN VOLZ: Any followup to our
- 8 questions? Any redirect?
- 9 MS. LEVINE: Yes. One question.
- 10 REDIRECT EXAMINATION
- 11 BY MS. LEVINE:
- 12 Q. Do you have in mind the questions Mr. Burke
- 13 just asked you regarding the Cow Power program?
- 14 A. Yes.
- 15 Q. Do you know the volume in terms of
- 16 megawatthours or kilowatthours that Cow Power program
- 17 produces?
- 18 A. I do not know that off the top of my head.
- 19 Q. And have you done any evaluation as to the
- 20 sufficiency of the use of Cow Power to meet clean energy
- 21 goals outlined in the Comprehensive Energy Plan?
- 22 A. I have not.
- 23 Q. Is it a program of sufficient magnitude to
- 24 meet those goals?
- 25 A. In my opinion no. I mean I understand the Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 full portfolio of Vermont's energy supply and demand, and
- 2 Cow Power is -- not knowing the number off the top of my
- 3 head is a very small percentage.
- 4 MS. LEVINE: That's all I have. Thank
- 5 you.
- 6 CHAIRMAN VOLZ: Thank you. Dr.
- 7 Erickson, you're excused. Thank you.
- 8 DR. ERICKSON: Thank you.
- 9 CHAIRMAN VOLZ: I think we're ready for
- Mr. Dunn.
- BOARD MEMBER COEN: Mr. Dunn, do you
- want to raise your right-hand?
- 13 Thomas Dunn,
- 14 Having been duly sworn, testified
- as follows:
- BOARD MEMBER COEN: State your name for
- 17 the record.
- 18 MR. DUNN: Thomas Dunn.
- 19 CHAIRMAN VOLZ: Mr. Sciarrotta, you had
- some introductory questions you wanted to ask
- Mr. Dunn?
- MR. SCIARROTTA: Yes, I do. Just a few
- 23 minutes.
- 24 DIRECT EXAMINATION
- 25 BY MR. SCIARROTTA:
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- 1 Q. Mr. Dunn, could you tell the Board your
- 2 current occupation and what the duties of that occupation
- 3 are please?
- 4 A. Yes. I am the Chief Operating Officer at
- 5 Vermont Electric Power Company. I have responsibilities
- 6 in construction, system operations, planning, engineering,
- 7 environmental permitting, asset maintenance.
- 8 Q. Right-of-way fall under your auspices?
- 9 A. Yes, it does.
- 10 Q. And can you describe to the Board your
- 11 experience in electric transmission planning and
- 12 construction since you have been at VELCO?
- 13 A. Yes. I was -- in one of my earlier positions
- 14 was a project manager for the Northwest Reliability
- 15 Project. That was a project that had about 60 miles of
- 16 transmission line construction and over 10 substations. I
- 17 have had responsibilities, managerial responsibilities,
- 18 during the Southern Loop which was a 50-mile 345 line
- 19 including three new substations, and a variety during my
- 20 tenure at VELCO. I have been responsible for managing the
- 21 oversight of a variety of transmission substations,
- 22 constructing them.
- 23 Q. And are you also familiar with how the
- 24 electric transmission system is planned and the various
- 25 factors that go into that and the time horizons for that Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 plant?
- 2 A. Yes I am in terms of scheduling the work,
- 3 what's required in some instances in terms of transmission
- 4 line construction, scheduling outages, what's actually
- 5 involved in the physical work. I'm familiar with those
- 6 aspects as well.
- 7 Q. And how about transmission planning itself in
- 8 terms of the time horizons for the regional system plan,
- 9 for example?
- 10 A. Yes. The transmission planners report to me.
- 11 I'm familiar with the work that they do and conversant in
- 12 some of the factors that have influenced the transmission
- 13 plan, and I am familiar with the 2012 version of the long
- 14 term transmission plan.
- Okay. And you're aware that in this case
- 16 there are some issues concerning VELCO's intention to use
- 17 parts of its rights-of-way that have not yet been
- 18 developed in terms of some future electric transmission
- 19 projects in the corridor?
- 20 A. Yes. I understand that the question has come
- 21 up about whether, you know, what are the plans for a
- 22 second transmission line in this corridor.
- 23 Q. Okay. Can you explain to the Board why it's
- 24 reasonable to assume in this docket at some point in the
- future there is likely to be a second electric Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 transmission line built in the VELCO corridor?
- 2 A. Yes. From a system reliability perspective
- 3 the 20-year plan does not have -- does not call for any
- 4 transmission line construction in this corridor. That's
- 5 based on lots of inputs. Primarily a load forecast that
- 6 is lower than it was two or three years ago.
- 7 The net effect of that is that projects that
- 8 we were looking at in this corridor are no longer needed
- 9 in the 20-year horizon. So having said that, though, what
- 10 I think is the potential for second line power, the
- 11 biggest thing now is looking at the likelihood of bringing
- in additional renewable power from Hydro-Quebec, New York.
- 13 Vermont's position at a crossroads between those two
- 14 jurisdictions makes it a very logical place to look if
- 15 you're looking to bring in additional hydro power or other
- 16 renewables; wind in northeast New York, for example. I
- 17 understand this is something that is being looked at not
- 18 only by transmission developers, but also by the New
- 19 England Governors are considering ways to bring in
- 20 additional green resources into the region, and depending
- 21 on the size of the import, if it's -- and if it's 40
- 22 megawatts or larger, it is certainly conceivable that a
- 23 transmission -- in order to facilitate that delivery into
- 24 Vermont and across Vermont you would have to upgrade the
- line from the Burlington area down to the New Haven Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 substation.
- 2 Q. Okay.
- 3 BOARD MEMBER COEN: Can I just ask a
- 4 clarification question?
- 5 MR. SCIARROTTA: Sure.
- 6 BOARD MEMBER COEN: Is there also a
- 7 possibility of the need -- because of the
- 8 projected closure of Vermont Yankee in terms
- 9 of the need to bring power from somewhere
- 10 else?
- 11 MR. DUNN: I think the closure of
- 12 Vermont Yankee will not have any effect on the
- need for transmission needs in this corridor.
- There's no effect.
- 15 BOARD MEMBER COEN: Thank you.
- 16 BY MR. SCIARROTTA:
- 17 Q. Are there other factors like the anticipation
- 18 of the electric vehicles or other factors like that you
- 19 might want to bring to the Board's attention?
- 20 A. Well as I said the load forecasts that we're
- 21 operating under now are lower than they were three years
- 22 ago. There are a variety of factors; energy efficiency,
- 23 the deployment of distributed resources, collectively I
- 24 think are having an impact in terms of depressing demand.
- Certainly there are potential futures where Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 electric vehicles or the electrification of some of the
- 2 parts of society, for example, electric sourced heat
- 3 pumps, if they became something that were used in a
- 4 widespread basis, then I would expect to see the effects
- 5 of that show up in our load forecast, and I would say that
- 6 would, if they were widespread and the load were
- 7 meaningful, I wouldn't be surprised that would in turn
- 8 affect the needs in terms of reliability on the
- 9 transmission system.
- 10 Q. And you're aware in this docket in this
- 11 proceeding over the last week there's been some discussion
- 12 about the siting of the Vermont Gas project in the Rotax
- 13 Road area?
- 14 A. Yes, I am.
- 15 Q. And are you familiar with the plans originally
- 16 proposed by Vermont Gas with respect to siting the
- 17 pipeline, the pipeline into the VELCO corridor or adjacent
- 18 to the VELCO corridor in that area?
- 19 A. Yes. I believe that's the December 2012
- 20 routing?
- 21 Q. That's correct.
- 22 A. Yes.
- 23 Q. If the Board were to approve the siting of the
- 24 project as proposed in the December 2012 alignment, what
- are the likely impacts to VELCO with respect to a future Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 electric transmission line construction in that area?
- 2 A. Well I would -- I guess I would characterize
- 3 them as potential impacts and -- but in the future if that
- 4 gas pipeline were in that location and we had to build a
- 5 second line for the purposes of this discussion, say it's
- 6 a 345 kV line, the concerns that I would have particularly
- 7 would be in terms of setting the structures and doing the
- 8 excavation. In some instances I think it would be fairly
- 9 close to the gas pipeline. We would have heavy equipment
- 10 out in the field doing this work.
- 11 Again there's a lot of factors that would
- 12 affect the impacts, potential impacts. For example, if
- 13 the angle structures were our traditional wood structures,
- 14 those are guyed with guys that extend about 70 to 80 feet
- 15 from the base of the pole. So there's a fairly large
- 16 impact involved in setting those structures.
- 17 If instead of using wood structures we were to
- 18 use self-supporting steel, we would be looking at building
- 19 foundations that in some instances, depending on the soil
- 20 conditions, can go down to 50 feet, and these are
- 21 installed with basically an excavator with a large
- 22 drilling rig drilling a 7 or 8 foot diameter shaft into
- 23 the ground, and then with concrete trucks coming out to
- 24 the site. The presence of a gas pipeline in those
- circumstances would complicate the work. Clearly whatever Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 design would have to be done in a way that, you know, we
- 2 would not disturb that pipeline.
- That would be the side on our construction,
- 4 and then the other thing that I would be concerned about
- 5 is if Vermont Gas had to work on their pipeline and it was
- 6 in close proximity to just the existing line, one of the
- 7 things that we're concerned about is that in order to meet
- 8 safety clearances, if Vermont Gas, for example, had to get
- 9 out there with an excavator, is having an excavator near
- 10 our transmission lines, we would most likely have to take
- 11 those transmission lines out of service. In some
- instances that's not a big deal. In other instances
- 13 taking the line out of service could compromise the
- 14 reliability of the grid.
- 15 It really is a situation specific type of
- 16 thing, but I think that as we looked at and talked with
- 17 Vermont Gas in terms of being near our lines our
- 18 preference has always been that the gas pipeline is
- 19 placed, if it's in our corridor, in a place that we don't
- 20 have to -- we won't affect them during our maintenance
- 21 operations and any future construction, and likewise their
- 22 construction activities won't affect us or will be
- 23 minimized.
- Q. If VELCO indeed had to switch from its
- 25 standard wood and pole structures to steel poles, would Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 there be a height increase, aesthetic impact associated
- 2 with those poles and a cost impact associated with that
- 3 kind of work?
- 4 A. I don't think there would be a height increase
- 5 necessarily. I think rather it is more expensive to build
- 6 with self-supporting steel structures. Offhand I don't
- 7 know what kind of additional cost that would be.

8 CHAIRMAN VOLZ: The need for self-

9 supporting steel structures is because if the

gas -- in certain locations if the gas

11 pipeline were in your right-of-way, you

wouldn't be able to use guy wires because the

pipeline might be interfering with the

14 placement of those. Is that the problem?

15 MR. DUNN: That's the concern, that's

16 correct. Because the wooden angle structures

have a dozen or more guys, and to the extent

that the gas pipeline, you know, prevented

that from using those, then we would go to the

20 self-supporting steel and it would be three

21 steel poles, foundations for each of the three

22 steel poles with no guy wires.

23 CHAIRMAN VOLZ: Okay. Thank you. Is

24 that like a H-frame structure or the kind of

25 steel poles you used in the Lamoille line? Capitol Court Reporters, Inc. (800/802) 863-6067

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1 MR. DUNN: Well the steel poles
2 themselves would be like what you have seen on
3 Lamoille. I think on the East Avenue project
4 where we put two 115 lines in the 150-foot
5 corridor we used steel poles in order to avoid
6 having the guy wires extend outside of the
7 corridor.
8 BOARD MEMBER COEN: Same thing in the
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BOARD MEMBER COEN: Same thing in the South Burlington along the 115 going down from that substation?

MR. DUNN: Yes.

12 CHAIRMAN VOLZ: I just wanted to have a visual idea what you are talking about.

MR. DUNN: They are 7 or 8 feet at their
base and they use corten steel which is that
rusty colored steel.

17 CHAIRMAN VOLZ: Thank you.

18 MR. SCIARROTTA: Did you have a

19 followup?

20 CHAIRMAN VOLZ: No, I'm all set.

21 BY MR. SCIARROTTA:

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Q. If there were additional costs to VELCO for this second buildout that were occasioned solely by the presence of the gas pipeline sited in the middle of the VELCO right-of-way, who should bear those costs and why?

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- 1 A. I think that would be a cost that we would
- 2 look for Vermont Gas to pay for.
- 3 Q. And why would VELCO not assume, for example,
- 4 the cost?
- 5 A. Well I think that today it's an electric
- 6 transmission corridor. We have the additional
- 7 right-of-way to accommodate a second line. The presence
- 8 of a Vermont Gas line that would compromise our ability to
- 9 put that line in as we would normally have done it, if it
- 10 results in additional incremental costs I think those are
- 11 costs that are -- that would be as a result of Vermont
- 12 Gas's presence in the corridor. So I would say they would
- 13 be the party that should be responsible for those
- 14 incremental costs.
- 15 O. And that electric transmission corridor was
- 16 paid for -- is it fair to say paid for with electric
- 17 ratepayer dollars?
- 18 A. That's correct.
- 19 Q. If the Board were to approve the siting of the
- 20 project as submitted by Vermont Gas and its alignment from
- 21 December 2012, are there any conditions you would suggest
- 22 the Board should impose to protect VELCO and the electric
- 23 ratepayers?
- A. Well I think that the one we just talked
- about, which is that I would ask that the Board condition Capitol Court Reporters, Inc. (800/802) 863-6067

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1 the approval on Vermont Gas agreeing to pay the
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- 2 incremental cost -- VELCO's incremental cost of having to
- 3 do either special construction techniques or use, for
- 4 example, moving from a wood angle structure to a
- 5 self-supporting steel structure, those costs should be
- 6 paid for by Vermont Gas.
- 7 I think also that -- and we have had a very
- 8 good relationship -- working relationship with Vermont
- 9 Gas, but I would ask that the Board make a condition that
- 10 Vermont Gas would work with VELCO in developing the design
- 11 of such a configuration.
- 12 MR. SCIARROTTA: I have no further
- 13 questions of the witness.
- 14 CHAIRMAN VOLZ: Thank you.
- 15 BOARD MEMBER COEN: Good afternoon, Mr.
- 16 Dunn.
- MR. DUNN: Good afternoon, Mr. Coen.
- 18 BOARD MEMBER COEN: We have had a lot of
- 19 testimony in this docket regarding VELCO's
- 20 preferences in terms of how the gas pipeline
- 21 might impact the right-of-way, and what my
- 22 questions would be directed to is not
- preferences but what is possible. Okay.
- 24 So what we have heard is that the
- 25 preference is for the pipeline to be, if it's Capitol Court Reporters, Inc. (800/802) 863-6067

Page 168 going to go into the VELCO right-of-way, to go 1 in on the west side and no more than 10 feet. 2 How far could it go in or how far from the 4 structures is possible? 5 CHAIRMAN VOLZ: From the existing 6 structures. 7 MR. DUNN: On the existing structures. CHAIRMAN VOLZ: Which already have guy 8 9 wires in place presumably. MR. DUNN: Well when I think of the 10 11 structure it's not just the poles it would be 12 the anchors for the guys. BOARD MEMBER COEN: I understand. 13 14 MR. DUNN: Quite frankly that's a 15 difficult question for me to answer only 16 because, you know, I think that could you get inside the 50 feet and still do the 17 18 construction? The answer is yes I think so. 19 One of the things that would be of 20 concern in that circumstance would be the closer you get to the transmission line the 21 22 higher the likelihood is that you're having to 23 take that transmission line out of service for 24 the duration of the construction or during the 25 periods when the construction is underway. Capitol Court Reporters, Inc. (800/802) 863-6067

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1	There's, you know, I honestly don't
2	know, you know, is it 25 feet or is it 30 feet
3	or 40 feet. I think it would be a
4	determination by the engineers to look at the
5	clearance requirements and whether there are
6	other interactions with the transmission line.
7	I can't think of any at this point, but we
8	would be looking at, you know, making sure
9	obviously that none of the structures would be
10	undermined, and again it may be a soil
11	condition question. In some instances the
12	soils wouldn't be affected if the trenching
13	were near the structures, while in other
14	instances the soil conditions might be such
15	that trenching within 15 feet could compromise
16	the integrity of the underlying soil and the
17	structure itself.
18	BOARD MEMBER COEN: Okay. So it's on a
19	case-by-case basis, but certainly it could be
20	more than 10 feet?
21	MR. DUNN: Inside the corridor?
22	BOARD MEMBER COEN: Yes.
23	MR. DUNN: Is it possible? Yes, I think
24	it is, but not desirable.
25	BOARD MEMBER COEN: I understand your Capitol Court Reporters, Inc. (800/802) 863-6067

desires.

MR. DUNN: And again I offer that up as someone that, you know, again is looking at the operation of the transmission system, and what's in my mind is -- are things like reliability, clearly safety, the maintainability for both our lines as well as for Vermont Gas, and I think that's where the big part of where the 50 feet has come from is trying to make sure we can do what we need to without affecting Vermont Gas, and likewise they can do what they will need to do in the future, and that when you get inside of that 50 feet you're compromising those things.

BOARD MEMBER COEN: So the 10 feet in at this point is 50 feet from the structure? Is that what you're telling me or is it 65 feet from the structure?

MR. DUNN: I would have to look. I think it's probably more than -- it's probably more than 50 feet from the structure.

BOARD MEMBER COEN: So is your --

MR. DUNN: Except on the angles it's going to be different because then we have guy wires.

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1	BOARD MEMBER COEN: I understand that,
2	but I'm just trying to get a sense of what is
3	possible, what makes sense. Is it 50 feet
4	from the structure to maintain the reliability
5	and safety and the other apple pie and
6	motherhood and other concerns you have?
7	MR. DUNN: Yes. 50 feet, yes.

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MR. DUNN: Yes. 50 feet, yes.

BOARD MEMBER COEN: And anything inside 50 feet --

MR. DUNN: We begin to compromise some of those values.

BOARD MEMBER COEN: Would the same be true on the east side where you obviously do not have -- your preference is less or your desire is less to have it on the east side of the corridor; is that correct?

That's correct, and again on MR. DUNN: the east side what would come into play is the space for a potential future line, and that is why, you know, I think what we're looking at in terms of a corridor for a future line in that area would be 250 feet, and so outside, you know, either 10 feet inside the 250-foot eastern edge or outside of that altogether where we have the additional right-of-way.

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about? You have to space though anyway for

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other reasons, right?

MR. DUNN: That's correct, but of course the concern there is now you have two lines that are potentially affected and you have the phase conductors quite a bit closer than what the centerline's spacing is. The structures have a certain width. They have crossarms. So you have the 345 arm extending over towards the 115 line. I think that would be a really bad place to put a gas pipeline.

BOARD MEMBER COEN: Okay. Thank you.

CHAIRMAN VOLZ: And just going back to the Rotax Road area, if you go over the other concern concerning the questions Mr. Coen was just asking you about the east side of that right-of-way, because there's no line there today but you might want to construct one, part of the problem with putting it on that side is it goes beyond just maintenance and interference with each other's activities. It's that if there's a gas pipeline on that side, it makes it much more difficult to actually construct a new line somewhere if it's on the west side the line is already constructed.

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- 1 MR. DUNN: That's correct.
- 2 CHAIRMAN VOLZ: Okay. I just wanted to
- 3 make sure I understood that. Thank you.
- 4 BOARD MEMBER BURKE: Mr. Dunn, how are
- 5 you?
- MR. DUNN: I'm well, Mr. Burke. How are
- 7 you?
- 8 BOARD MEMBER BURKE: It was interesting
- 9 to have you on the stand and talk about siting
- after the eight years Mr. Coen and I put in
- 11 with you and the NRP, and it was interesting
- 12 to hear you reference trying to read your mind
- to Mr. Coen because we did that on several
- occasions on the way up that journey. But let
- me ask you one of the things that oftentimes
- we're trying to get a grasp on there and that
- I think this Board is trying to get a grasp on
- 18 here.
- I understand difficulty. I understand
- 20 all of that. I didn't hear any direct
- 21 references to real concerns about safety. One
- oblique one to lines being out of service, but
- I'm talking about just real safety issues when
- you have a gas pipeline located in the
- relatively near vicinity to a high voltage Capitol Court Reporters, Inc. (800/802) 863-6067

transmission line. Do you have any concerns there? And if you do, can you outline those to us and tell us what they might be?

MR. DUNN: Well I think the concerns
that I have during construction, to the extent
that there are pieces of heavy equipment
involved in building the gas transmission line
would be the proximity of energized electric
transmission lines.

My expectation would be in places where they are close to our corridor that we would be looking at outages during those times.

Operations and maintenance wise the concern is if we have to replace a structure, you know, we want to make sure that the gas transmission line is installed in such a way that we can access our corridors. I think that's a manageable -- that's something that we anticipate will not be an issue. That is it will be taken into account in terms of the design.

I think the -- there's another safety issue and it's a little bit more nebulous, and to the extent that having to take transmission lines out of service always involves some Capitol Court Reporters, Inc. (800/802) 863-6067

compromise in terms of the performance of the electric grid and typically, you know, we would not allow that. We would not be doing those outages. We would study the requested outage and not go forward with those outages in instances where the grid reliability was compromised in an unacceptable way. I guess if there were an emergency type situation and we had to take the line out of service, you know, that could be a circumstance where, you know, maybe the grid reliability would be affected, but, you know, that's hypothetical, but it is something to take into account.

BOARD MEMBER BURKE: You have a pressurized gas transmission line. You have high voltage lines. You have the potential for arcing. You have natural disasters and we've certainly seen our shares of those recently.

Should those trouble us at all with everything in the same corridor? Should we be thinking about that or are there enough safeguards in place that you're satisfied that in fact those are acceptable risks?

MR. DUNN: I think that they are Capitol Court Reporters, Inc. (800/802) 863-6067

Page 177 acceptable risks. I think that the -- in 1 2 terms of that the gas pipeline will be constructed -- designed and constructed properly and that it will be maintained 4 5 properly. That's been the experience I believe here in Vermont with Vermont Gas and I 6 would expect that to go forward, and that in 7 8 terms of interactions between the gas 9 transmission system and the electric 10 transmission system there are technical issues that have to be resolved in terms of the 11 12 cathodic protection. I think those will be 13 resolved as well. So I think I would agree 14 that they are acceptable risks based on what I 15 know. 16 BOARD MEMBER BURKE: Thank you, Mr. 17 Dunn. 18 MR. DUNN: You're welcome. 19 MR. YOUNG: Good afternoon, Mr. Dunn. 20 few questions. First when you were talking 21 about the possible need to put in steel 22 structures as opposed to wood structures you're just talking at the angles there as you 23 24 expressed that; is that correct? 25 That's correct. MR. DUNN: Capitol Court Reporters, Inc. (800/802) 863-6067

structures in line, what's called tangent structures, typically unguyed.

MR. YOUNG: And so for the area we're talking about we're talking two structures that might need to be -- might need to be steel instead of guyed wood H frames.

MR. DUNN: That's potential, right, and what I don't know is whether the existing guyed structures would be affected by the design as well.

MR. YOUNG: This issue of co-locating natural gas pipelines either in electric right-of-ways or adjacent to them may be something new to us, but I take it it's not really a new issue in this country, is it?

MR. DUNN: No, it's not. My understanding is that it's relatively common in other parts of the country.

MR. YOUNG: And you've expressed concerns about distances. Are the distances that you're talking about, say the minimum 50 foot, is that something that is a commonly accepted practice elsewhere or are there instances -- in other places does it get closer? Do you know?

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MR. DUNN: I don't know. I've only been tangentially involved in the specifics of that. I think there are 50 foot -- requests for 50 feet of separation is fairly consistent and reasonable from some of the information that I have seen, and I've seen in other instances where utilities try to keep the gas pipeline completely outside the corridor, but I think what we're asking for is in my view seems to be reasonable, but beyond being able to say this is how it's done in New York or California I just don't have that knowledge.

MR. YOUNG: And you probably won't be able to answer this one either, but I'll try it. Do you know whether in those types of co-location or close proximity siting that whenever work is being done on the natural gas pipeline it's necessary to take the transmission line out of service or whether that's good utility practice?

MR. DUNN: It will be a function of how close, you know, how close they are going to be. You know we have this experience sometimes when we're doing vegetative management. We do things like take what's

management. We do things like take what's Capitol Court Reporters, Inc. (800/802) 863-6067

called reclosing off of the circuit where basically if there were an event the circuit would immediately trip offline, but you know we make the call. If we think that the safety distances are not acceptable, then we take the line out of service.

MR. YOUNG: And the final area is in response to a question from Mr. Coen about siting it up the middle of the corridor. I think your response was a very quick that's a very bad idea. Is that true even if you can have at least 50 feet between the centerline of the transmission line and the pipeline on both sides?

MR. DUNN: Yes. It doesn't change. I'm trying to think in my mind what the cross section looks like, but being in the middle of that doesn't mean you're 50 feet aways from the phase conductors, and if you have to get in there with any kind of equipment, excavators or backhoes, it would not be a good situation.

MR. YOUNG: Conceivably you would need to take both transmission lines out of service?

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Page 181 MR. DUNN: Potentially. 1 2 MR. YOUNG: That's it. Thank you very 3 much. MR. DUDLEY: Mr. Dunn, just to clarify, 4 5 assuming the second transmission line were put in what's the minimum distance between two 6 7 lines? What would that be? MR. DUNN: I think we would be looking 8 at approximately -- between a 115 line I think 9 that's on the order of 75 feet. 10 MR. DUDLEY: For --11 12 MR. DUNN: Centerline to centerline I 13 believe subject to check on that. I would 14 like to --15 BOARD MEMBER BURKE: We would make that 16 a data request, Mr. Dunn, and if you could 17 give that to us, we would appreciate it. 18 MR. DUNN: Certainly. 19 BOARD MEMBER COEN: Make it for both a 20 345 and 115 on the second line. CHAIRMAN VOLZ: If the distances are 21 22 different, we would want to have it. 23 I'm sorry. Between a 115 MR. DUNN: 24 line and the 115 line, and a 115 line and a 345 line? 25 Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 CHAIRMAN VOLZ: Yes.
- 2 BOARD MEMBER BURKE: Any followup to our
- questioning before we go to redirect? Yes,
- 4 Mr. Diamond.
- 5 EXAMINATION
- 6 BY MR. DIAMOND:
- 7 Q. Good afternoon, Mr. Dunn.
- 8 A. Good afternoon.
- 9 Q. You testified earlier about trying to address
- 10 acceptable risks by co-locating a gas transmission line
- 11 and high voltage electric transmission line. Do you
- 12 recall that?
- 13 A. Yes.
- 14 Q. Would one potential risk that you would want
- 15 to attempt to mitigate would be a situation where there
- 16 was a gas leak and an arc that could set off a potential
- 17 explosion. Is that a potential risk that you would want
- 18 to mitigate against?
- 19 A. Certainly be concerned about it.
- 20 Q. And take measures to mitigate against that
- 21 potential concern?
- 22 A. I think -- yes.
- 23 Q. And could one way to mitigate against such a
- 24 risk would be to ensure that there were sufficient
- 25 setbacks between the infrastructure that could create that Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 risk and those who could be harmed both individually and
- 2 their property?
- 3 A. I think putting distance between the electric
- 4 line and the gas line is effective. Certainly having
- 5 distance between the gas line and property makes sense to
- 6 me.
- 7 Q. And persons as well?
- 8 A. Yes.
- 9 MR. DIAMOND: No further questions.
- 10 CHAIRMAN VOLZ: Thank you. Yes.
- 11 MS. LEVINE: I have a couple of followup
- 12 questions from your questions.
- 13 CHAIRMAN VOLZ: Sure.
- 14 EXAMINATION
- 15 BY MS. LEVINE:
- 16 Q. The Board asked you a few questions -- good
- 17 afternoon, Mr. Dunn. I'm Sandra Levine.
- 18 A. Good afternoon.
- 19 Q. The Board asked you some questions concerning
- 20 the minimum distance or the distances for if you needed to
- 21 add another transmission line. Do you have those in mind?
- 22 A. Yes.
- 23 Q. And do you anticipate needing to do that over
- 24 the next 20 years?
- A. My view is that it's a high likelihood that Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 there will be interest in an additional import from either
- 2 New York or from Hydro-Quebec, but in terms of its size
- 3 that's a little more -- even more speculative I guess.
- 4 Both are somewhat speculative. Because I mentioned if
- 5 it's above 400 megawatts I would anticipate that a line to
- 6 New Haven would probably be required in that circumstance
- 7 if it came in through either Plattsburgh and into Grand
- 8 Isle or from Hydro-Quebec in through the Highgate area.
- 9 Q. And those are alternatives that are being
- 10 considered as part of the Vermont System Planning
- 11 Committee?
- 12 A. No. I don't think so. Those are not
- 13 reliability projects. Those would be projects to be
- determined, but would be proposed as perhaps public policy
- 15 projects as contemplated under Order 1000.
- 16 CHAIRMAN VOLZ: Which refers to Federal
- 17 Energy Regulatory Commission Order 1000.
- 18 MR. DUNN: Yes. That's correct.
- 19 CHAIRMAN VOLZ: Thank you.
- MS. LEVINE: Thank you.
- 21 CHAIRMAN VOLZ: Any redirect? I'm sorry
- Mr. Palmer.
- 23 BY MR. PALMER:
- Q. The safety concerns that you have here in this
- area these are the same safety concerns you have on the Capitol Court Reporters, Inc. (800/802) 863-6067

- 1 other 23 miles of line that are parallel with your
- 2 corridor that will be co-existing?
- 3 A. Yes.
- 4 Q. Nothing additional? It's the same issue?
- 5 There's not a different intensity of safety here?
- 6 A. No. No.
- 7 CHAIRMAN VOLZ: Okay. Any other
- 8 questions for this witness?
- 9 MR. SCIARROTTA: Not from me.
- 10 CHAIRMAN VOLZ: Thank you, Mr. Dunn. I
- 11 really appreciate you coming down here on such
- 12 short notice.
- MR. DUNN: Meetings in Montpelier are
- 14 always good.
- 15 CHAIRMAN VOLZ: Did we run out of
- 16 witnesses? I think we did according to my
- 17 scorecard.
- So I just want to remind -- are there
- any other matters that we can take up before
- we adjourn? I just would like to remind
- 21 people of the briefing schedule which is the
- 22 direct briefs are due October 11th and the
- reply briefs are due October 25th. Are there
- any other matters? Yes.
- MR. SCIARROTTA: With respect to the Capitol Court Reporters, Inc. (800/802) 863-6067

Page 186 briefs would it be -- I just would like to see 1 2 if the other parties are okay if we agreed to 3 do the briefs electronically between the 4 parties and we don't waste any additional 5 paper. I know the Board would like regular 6 paper copies. 7 CHAIRMAN VOLZ: We want what our rules normally require for us, but if the other 8 9 parties are agreeable to exchanging e-mails 10 instead of paper, does anybody object to electronic? 11 12 MS. DILLON: We would agree. I just 13 know that there are I think a handful, perhaps 14 six parties, that may not be present here 15 today that have identified they want pleadings 16 by mail, and I think if we all agreed to send 17 those parties hard copy by mail of our 18 pleadings --19 CHAIRMAN VOLZ: The parties can contact 20 each other and make arrangements for who wants 21 paper and who doesn't and do it accordingly. 22 Did you say contact the MS. HAYDEN: 23 Petitioner? 24 CHAIRMAN VOLZ: No. Contact each other.

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Ms. Dillon put this request

MS. HAYDEN:

25

Page 187 out to the parties a while ago. CHAIRMAN VOLZ: Communicate among yourselves and decide for yourselves who wants paper and who doesn't and just do that. Anything else we need to take up? Okay. I want to thank everybody for all your cooperation in getting through this and hope you all have a good weekend. Thank you. We're adjourned. (Whereupon, the proceeding was adjourned at 3 p.m.) Capitol Court Reporters, Inc. (800/802) 863-6067

1

2 CERTIFICATE

3

- I, JoAnn Q. Carson, do hereby certify that
- 5 I recorded by stenographic means the technical hearing re:
- 6 Docket Number 7970 at the Capital Plaza, Montpelier Room,
- 7 State Street, Montpelier, Vermont, on September 20, 2013,
- 8 beginning at 9:30 a.m.
- 9 I further certify that the foregoing
- 10 testimony was taken by me stenographically and thereafter
- 11 reduced to typewriting, and the foregoing 187 pages are a
- 12 transcript of the stenograph notes taken by me of the
- 13 evidence and the proceedings, to the best of my ability.
- I further certify that I am not related to
- 15 any of the parties thereto or their Counsel, and I am in
- 16 no way interested in the outcome of said cause.
- Dated at Burlington, Vermont, this 22nd day
- 18 of September, 2013.

19

20

JoAnn Q. Carson

22 Registered Merit Reporter

23 Certified Real Time Reporter

24

25

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